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ILLINOIS POLLUTION CONTROL BOARD

IN THE MATTER OF:		CLERK'S OFFICE
AMENDMENTS TO 35 ILL. ADM.	.)	FEB 1 9 2009
CODE 225: CONTROL OF)	STATE OF ILLINOIS
EMISSIONS FROM LARGE)	R09-10 Pollution Control Board
COMBUSTION SOURCES)	(Rulemaking-Air)
(MERCURY MONITORING))	

REPORT OF THE PROCEEDINGS held in the above entitled cause before Hearing Officer Timothy Fox, called by the Illinois Pollution Control Board, taken by Steven Brickey, CSR, for the State of Illinois, 100 West Randolph, Chicago, Illinois, on the 10th day of February, 2009, commencing at the hour of 9:00 a.m.

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APPEARANCES
     MR. TIMOTHY FOX, Hearing Officer
     MS. ALISA LIU, Board member
     MS. ANDREA MOORE, Board member
     MR. THOMAS JOHNSON, Board member
     MR. ANAND RAO, Board member
     MR. SHUNDAR LIN, Board member.
     ILLINOIS ENVIRONMENTAL PROTECTION AGENCY
     BY: MR. DAVID E. BLOOMBERG
          MS. DANA VETTERHOFFER
 7
          MR. CHARLES E. MATOESIAN
          MR. KEVIN J. MATTISON
 8
          MR. JAMES R. ROSS
          MR. RORY DAVIS
     1021 North Grand Avenue
     P.O. Box 19506
     Springfield, Illinois 62794
10
     (312) 524-4949
11
     SCHIFF HARDIN, LLP
     BY: MS. KATHLEEN C. BASSI
12
          MR. STEPHEN J. BONEBRAKE
13
          MR. DAVID M. LORING
          MR. JOSHUA R. MORE
14
     233 West Wacker Drive
     66th Floor, Sears Tower
     Chicago, Illinois 60606
15
     (312) 258-5769.
16
     MCGUIRE WOODS, LLP
17
     BY: MR. BRADLEY R. DANIELS
          MR. DAVID L. RIESER
     77 West Wacker Drive
18
     Suite 4100
19
     Chicago, Illinois 60601
     (312) 849-8100
20
    AMEREN CORPORATION
21
         MR. ANTHONY J. ARTMAN
     BY:
          MR. STEVEN C. WHITWORTH
22
          MR. MICHAEL L. MENNE
     One Ameren Plaza
     1901 Chouteau Avenue
     P.O. Box 66149
24
     St. Louis, Missouri 63166
     (312) 554-2816
```

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DOMINION RESOURCES SERVICES, INC.
          MR. DAVID L. NUCKOLS
     BY:
     1100 Coxendale Road
     Chester, Virginia 23836
    (804) 796-6021
     DYNEGY
     BY: MR. RICK DIERICX
     604 Pierce Boulevard
     O'Fallon, Illinois 62269
     (618) 206-5912
     MIDWEST GENERATION EME, LLC
     BY: MS. ANDREA CRAPISI
     One Financial Place
     440 South LaSalle Street
     Suite 3500
     Chicago, Illinois 60605
10
     (312) 583-6126
11
     JACKSONVILLE REGIONAL ECONOMIC DEVELOPMENT
     CORPORATION
12
     BY: MR. TERRY L. DENISON
     221 East State Street
13
     Jacksonville, Illinois 62650
     (217) 479-4627
14
     MONTGOMERY COUNTY ECONOMIC DEVELOPMENT
15
     CORPORATION
     BY: MS. HEATHER HAMPTON-KNODLE
     P.O. Box 213
     Hillsboro, Illinois 62049
17
    (217) 532-3941
18
     DEVELOPMENT STRATEGIES
     BY: MR. ROBERT M. LEWIS
19
     10 South Broadway
     Suite 1500
20
     St. Louis, Missouri 63102
     (314) 421-2800 \times 18
21
     BARCLAYS CAPITAL
22
          MR. GARY RYGH
     BY:
     745 Seventh Avenue
23
     New York, New York 10019
     (212) 526-2008
```

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Page 4
 1
     ILLINOIS AFL-Cio
     BY: MR. ALVIS L. MARTIN
     999 McClintock Drive
     Burr Ridge, Illinois 60527
      (312) 251-1414
     REPORTED BY:
 5
            Steven J. Brickey, CSR
            CSR License No. 084-004675
 6
 7
 8
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10
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- MR. FOX: Good morning, every one.
- My name is Tim Fox. I want to welcome you to this
- 3 Illinois Pollution Control Board hearing. I am
- the hearing officer for this preceding, which is
- 5 entitled Amendment to 35 Illinois Administrative
- 6 Code 225 Control of Emissions From Large
- 7 Combustion Sources Mercury Monitoring. The docket
- 8 number of the board as assigned to this
- 9 rule-making is R09-10.
- The Illinois Environmental
- 11 Protection Agency filed the original rulemaking
- proposal on October 3rd of 2008 and the board
- accepted it for hearing in an order dated November
- 5th, 2008. Today we, of course, are holding the
- second hearing in this rulemaking. The first took
- place on December 17th, 2008, in Springfield. I
- want to note that also present from the board here
- today at my immediate left board member Andrea S.
- 19 Moore, who is the lead board member assigned to
- this rulemaking and to her left is one of our new
- board members, Gary Blankenship.
- 22 At my far right at the head
- table is board member Thomas V. Johnson and to my
- immediate right is Anand Rao of the boards!

- technical staff. This proceeding is, of course,
- governed by the boards' procedural rules and all
- information that is relevant and is not privileged
- 4 or repetitious will be admitted into the record.
- 5 Please note that any of the
- 6 questions today that are posed either by the board
- or its staff are intended solely to help develop a
- 8 clear and complete record and do not reflect any
- 9 prejudgment or conclusions regarding substance of
- the proposal or the testimony here today.
- I want to do a brief recap of
- what has occurred since the first hearing in
- December. Specifically, the board has received
- the following filings. On January 14th of 2009,
- the board received the agencies post hearing
- comments which addressed information that had been
- requested and questions that had been raised at
- the first hearing and on that same date of January
- 19 14th, the agency also filed a second errata sheet.
- Then on January 30th of 2009,
- the board received pre-filed testimony on behalf
- of Midwest Generation by Mr. Scott Miller and on
- the same day, a request to replace specific
- language that had, according to that request, not

- been printed properly.
- On February 2nd of '09, the
- board received pre-file testimony on behalf of
- 4 Kincaid Generation by Mr. David Nuckols on the
- same date, pre-filed testimony on behalf of Dynegy
- 6 Midwest Generation by Mr. Eric Diericx. Also, on
- 7 February 2nd, pre-filed testimony on behalf of
- 8 Ameren by Mr. Michael Menne and finally on
- 9 February 5th and accompanied by a motion to file
- in stanter pre-filed testimony also on behalf of
- 11 Ameren by Mr. Gary Rygh.
- I'd like, first, just to address
- a couple of preliminary issues related to these
- pre-filings. First, Ms. Bassi, I referred to your
- request that occurred on January 30th of 2009, to
- replace specified language in Mr. Miller's
- pre-filed testimony. I believe to the extent of a
- single paragraph and that request referred to not
- printing properly. Is there any participant that
- wishes to be heard on that request to replace that
- paragraph in the pre-filed testimony? Neither
- seeing nor hearing any, Ms. Bassi, that request is
- granted and that change will be reflected in the
- board's consideration.

- Second, Ms. Bassi, I note there
- was the motion to file Mr. Rygh's testimony in
- stanter. I'll simply open that up to see if any
- participant wishes to be heard on that motion. I
- find on the record today that while the board's
- 6 procedural rules allow a 14-day period to respond
- 7 to a motion, that undue delay would result from
- 8 allowing that 14-day period to expire. Having
- 9 done so, I grant the motion to file in stanter and
- that will be accepted as filed. If there is any
- other participant present here today in addition
- to those that I mentioned as having pre-filed
- testimony, we do have a sign-up sheet that I
- believe is right in front of Ms. Bassi right in
- front of the door to the room. If you would
- indicate your willingness to testify and any
- organization or entity that you might represent
- and on whose behalf you might want to testify that
- would be great. Like all witnesses, I must note
- who have not pre-filed, you would be sworn in and
- subject to questions about your testimony.
- Now, we have briefly discussed
- the procedural matter of the sequence of the
- testimony of the participants who have pre-filed

- their testimony. We'll intend to begin this
- morning with testimony by Mr. Bloomberg and Mr.
- Ross. Apparently, they have a statement on behalf
- 4 of the Environmental Protection Agency of the
- 5 Illinois Environmental Protection Agency as the
- 6 proponent in this proceeding and that will, of
- 7 course, be followed by questions that the other
- 8 participants may have for the two of them.
- 9 We will then continue with the
- 10 pre-filed testimony in this order: Mr. Nuckols
- 11 first and Mr. Miller. It was indicated in his
- pre-filed testimony that Mr. Miller will be joined
- by Ms. Crapisi and Mr. Nagel who will also be
- available to answer any questions as necessary.
- Following that panel, in effect, we will hear from
- Mr. Diericx and then conclude the pre-filed
- testimony with Mr. Menne and Mr. Rygh.
- Does that differ from the order
- or sequence that anyone was expecting this
- morning? I don't see any indication that it does
- 21 differ. Of course, in each case of those
- witnesses, their testimony will be followed by any
- questions that the participants may have for them
- and finally after those questions based on the

- 1 pre-filed testimony and as time permits, any other
- 2 participants who have signed up or otherwise
- indicated they would like to do so may do that.
- Finally, I understand that -- sorry to run through
- 5 some lengthy procedural issues. We have as many
- as three persons wishing to offer a brief public
- 7 comment. Their names, as I recall, are
- 8 Ms. Hampton, Mr. Denison and Mr. Lewis. I'm not
- 9 certain that they are here. The ordinary course
- of hearing would have them offer comments at the
- conclusion of the testimony and questions. If the
- hearing unfolds and some adjustment to that
- sequence appears to make sense, we can certainly
- examine those slight adjustments as the time goes
- on. Finally, for the court reporter's benefit
- today, please speak as clearly as you can and
- avoid talking at the same time as any other
- participant. Having reached that point, are there
- any other questions about the procedures or the
- sequence of testimony? Seeing none,
- Mr. Matoesian, I think we're in order for the
- agency and the presentation that it wishes to
- make.
- MR. MATOESIAN: Thank you. Just a

- brief opening. Good day, everyone. My name is
- 2 Charles Matoesian. I'm representing the Illinois
- 3 Environmental Protection Agency. Here with me
- 4 today is my co-counsel, Dana Vetterhoffer as well
- as David Bloomberg, manager of the compliance
- 6 unit. Jim Ross, manager of the division of air
- 7 pollution control. Kevin Mattison, environmental
- 8 protection specialist and Rory Davis,
- 9 environmental protection engineer. We're here
- today on the matter of R09-10, part 2-25 control
- admissions for large combustion sources mercury
- monitoring.
- 13 As you mentioned in your
- opening, sir, there were more -- several filings
- by the agency including a second errata sheet,
- post comments, a draft data form and a third
- errata sheet -- of copies of which I have
- available if anyone would like to see one. We
- will now proceed to the testimony of Jim Ross and
- David Bloomberg who will be giving limited
- testimony to explain some of the issues contained
- in the various filings and to answer a few
- questions about these.
- 24 Brief statements should allow

- the hearing to proceed much more smoothly and,
- therefore, I will begin with the testimony of Jim
- Ross.
- 4 MR. FOX: Mr. Matoesian, first, I
- 5 should thank you. The board did receive -- I
- 6 neglected to mention the third errata sheet that
- 7 was filed with the board on Friday, February 6th.
- 8 That is certainly in the boards records. It
- 9 sounds like you're ready. We can have the court
- reporter swear in-- why don't we swear in both
- Mr. Bloomberg and Mr. Ross just to take care of
- the agencies witnesses at the same time.
- 13 (Witness duly sworn.)
- DAVID BLOOMBERG AND JIM ROSS,
- called as a witness herein, having been first duly
- sworn, was examined and testified as follows:
- MR. ROSS: I have a brief statement
- on optimum manner. Sources subject to the MPS and
- 19 CPS are not required to meet any specific mercury
- control efficiency, such as 80 percent or 70
- percent or 60 percent. Instead, sources in the
- MPS or CPS are allowed additional mercury
- flexibility in exchange for reductions in NOx and
- So2. The mercury flexibility allowed is primarily

- in the form of meeting mercury control system
- design and operation requirements found
- 3 specifically in sections 225.233(c)(2) and
- 4 225.294(q). To summarize the requirements of
- 5 these sections, they require that sorbent be
- 6 injected in an optimum manner. Optimum manner is
- ⁷ then defined as.
- 8 A) The use of an injection
- 9 system designed for effective absorption of
- mercury, considering the configuration of EGU and
- 11 its ductwork.
- B) The injection of an approved
- sorbent; and
- 14 C) The injection of sorbent at
- minimum rates.
- The Illinois EPA has not
- proposed any change to these provisions other than
- to add additional flexibility by including two
- additional approved sorbents. These provisions
- were designed to insure that installed mercury
- control systems inject sorbent in an optimum
- manner and achieve mercury reductions consistent
- with the characteristics of the EGU's being
- controlled. Clearly, the rule does not establish

- a percent mercury control efficiency requirement
- for MPS and CPS units in these provisions.
- Therefore, the agency would like
- 4 to clarify for the record that compliance with
- 5 this provision will not be determined based on the
- 6 level of mercury control efficiency being
- 7 achieved. That is, MPS and CPS units are not
- 8 required to meet a numeric reduction emission
- 9 standard or any level of mercury control
- efficiency. Instead, the agency intent on
- reviewing the mercury control efficiencies of the
- mercury control system is to evaluate if further
- review of a control system is needed.
- Such review would consist of
- ensuring that the source is operating an injection
- system designed for effective absorption of
- mercury, that an approved sorbent is being used,
- and ensuring the sorbent is being injected at the
- specified minimum rates. The agency's mercury
- 20 control expert has testified that a mercury
- control system that injects sorbent in an optimum
- manner, should, in general, be able to reduce
- mercury emissions by a value approaching around 90
- percent. However, as I stated in the first

- hearing regarding sources in the MPS an CPS, "They
- 2 are not required to achieve 90 percent." Indeed,
- 3 Mr. Bonebrake asked me at the first hearing "So if
- 4 60 percent could be supported, then that would be
- 5 satisfactory?" And I answered "Yes, if it could
- be supported, it would be satisfactory. We're not
- 7 excluding any level."
- I repeat here that if a mercury
- 9 control efficiency of any percent can be supported
- by a demonstration that the control system is
- injecting sorbent in an optimum manner, then the
- source is in compliance. All we have been saying
- is that a low level of mercury control efficiency
- may be an indicator or flag that a mercury control
- system is perhaps not functioning properly or as
- design -- a low mercury control efficiency may be
- a sign that an approved sorbent is not being used.
- 18 Therefore, a low mercury control efficiency may
- warrant further review by the company and Illinois
- 20 EPA to ensure compliance. However, a low mercury
- control efficiency in and of itself is not a
- violation of the requirements.
- In fact, no level of mercury
- control efficiency would by itself constitute a

- violation. If there is a low level of mercury
- control efficiency being reported, it is the
- agency's intent to work with the company to, as
- 4 Mr. Bloomberg said at the first hearing "Go back
- to them and say, we need to look at this, let's
- look at this together, let's cooperate and look at
- 7 this together."
- MR. MATOESIAN: Thank you, Mr. Ross.
- 9 And now we'll proceed to a short statement by
- Mr. Bloomberg.
- MR. FOX: Actually, Mr. Matoesian,
- if I may interrupt you. I noticed you handed what
- appeared to be a printed copy of the statement to
- the court reporter. Was that something that you
- wish to introduce as a hearing exhibit?
- MR. MATOESIAN: Did you --
- MR. ROSS: It was verbatim of what I
- said to assist him.
- MR. MATOESIAN: We can enter that
- exhibit.
- MR. FOX: Why don't we wait until we
- have copies so we can distribute it to the other
- participants. If you need access to a copier, the
- agency and the board both have one.

- MR. MATOESIAN: Okay.
- MR. FOX: I'm sorry for the
- 3 interruption.
- 4 MR. BLOOMBERG: Section 225.260(b)
- describes the data availability requirements for
- 6 CEMS and accepted monitoring systems. The
- agency's proposal requires 75 percent availability
- on a calendar quarter basis.
- 9 However, pre-filed testimony
- from both Scott Miller and David Nuckols requested
- a change in that calculation methodology. Their
- proposed change would entail calculation of the
- data availability on a rolling 12-month basis
- instead. After discussions with both of these
- parties, the agency believes that an agreement has
- been reached on a resolution to this issue. Under
- this resolution, the data availability would be
- calculated on a calendar quarter basis for the
- 19 first three years of the program when the STAC
- testing alternative is available, i.e., July 1st,
- 21 2009, through June 30th, 2012. This quarterly
- calculation methodology works in concert with the
- requirement that STAC testing or compliance with
- admission limits be done on a quarterly basis.

- 1 After the three year period in which the STAC
- 2 testing alternative is allowed -- has ended, i.e.,
- from July 1st, 2012, and thereafter, the agency
- 4 agrees that the methodology for calculating data
- availability can be changed to a rolling 12-month
- 6 basis. This change will entail a modification to
- 7 section 225.260(B) and also to related record
- 8 keeping and reporting requirements.
- 9 MR. MATOESIAN: I'd like to move the
- changes he just mentioned be entered as an
- 11 exhibit.
- MR. FOX: Is that the forth errata
- sheet, is that the caption or the title given?
- MR. MATOESIAN: We didn't caption
- the errata sheet.
- MR. FOX: That's fine. We can label
- it any way that makes sense, but if you don't mind
- distributing those we can take up the motion in
- just a moment. Thank you. Mr. Matoesian has
- obviously distributed copies of a document marked
- exhibit, which proposed changes both to section
- 22 225.260(b) as it appears in the third errata and
- 23 also suggests an amendment to section 1.8 of
- 24 appendix B. Is there any response anyone wishes

- to make to the motion to admit that as what will
- be appearing as Exhibit Number 8? Ms. Bassi?
- MS. BASSI: It appears there are
- 4 also changes on the backside.
- MR. FOX: You are correct. I should
- 6 note that the paper has two sides that does
- 7 address section 225.290(b)3(c) as well. Thank you
- for pointing that out, Ms. Bassi. Did you have
- ⁹ any other response to the motion at all?
- MS. BASSI: No.
- MR. FOX: Neither seeing nor hearing
- any objections certainly, Mr. Matoesian, that will
- be admitted into the record as hearing Exhibit
- 14 Number 8.
- MR. BLOOMBERG: The agency would
- also like to clarify that in appendix B section
- 1.4(b)3(g)V., the reference to 1.0 milligrams per
- SCM added in the third errata at item 36 refers
- only to mercury errata and not the CO2 or O2.
- This section should be modified from the third
- errata.
- MR. MATOESIAN: And I would move
- this be admitted as Exhibit 9.
- MR. FOX: It would be 9, yes.

- MR. MATOESIAN: Thank you.
- MR. FOX: And Mr. Matoesian has
- obviously distributed copies of an exhibit
- 4 proposing an amendment to section 1.4(b)3(g)V. Is
- 5 there any response to the motion to admit that
- 6 Hearing Exhibit Number 9. Neither seeing nor
- 7 hearing any, that will be marked and admitted as
- 8 Exhibit Number 9.
- 9 MR. MATOESIAN: Thank you. And that
- is the end of Mr. Bloomberg's statements so
- Mr. Ross and Mr. Bloomberg can take questions at
- this time.
- MR. FOX: Very well. Why don't we
- go ahead and proceed to questions. If, for the
- first time, you want to pose any questions, if you
- would kindly provide your name and any spelling
- and any association or representation that may
- bring you here today. That would be helpful for
- the record. For either Mr. Ross or Mr. Bloomberg
- is there any question at all to the basis of their
- statement? Ms. Bassi, please go ahead.
- MS. BASSI: Good morning. My name
- is Kathleen Bassi. I'm with Schiff Hardin and I'm
- here today on behalf of Midwest Generation and

- 1 Dynegy. Also with me is Mr. Steve Bonebrake down
- 2 at the end and he may jump in with questions at
- any time. You never know. Mr. Bloomberg, the
- 4 provisions of this rule require for certain units
- 5 that the average monthly mercury concentration of
- the coal combusted be reported and if multiple
- 7 required cola samples are tested, that the tests
- 8 must be averaged. The average mercury content of
- the coal combusted may be determined by straight
- averaging of coal samples or weighted averaging of
- coal samples and that is the amount of coal burned
- weight by the amount of mercury in that coal. For
- example, the weighted averaging could reflect ten
- tons of coal containing 0.02 parts per million on
- day one and five tons of coal containing 0.05
- parts per million on day two and so forth rather
- than nearly tumbling the amount of coal used in
- the average of the mercury. Will sources be
- allowed to choose either straight or weighted
- 20 averaging of coal samples under the rule including
- for reporting purposes?
- MR. BLOOMBERG: Yes.
- MS. BASSI: I have another question.
- Mr. Bloomberg, as noted in Mr. Diericx's pre-filed

- testimony, the rule uses the term excepted with an
- ² "ex" as in sections 225.234(a)4, 225.238(a)4 and
- 3 225.239(A)1, 3 and 4 with respect to the use of
- 4 sorbent traps. We understand that the use of
- sorbent traps is acceptable to the agency. Could
- 6 you explain the origin of that term excepted, ex,
- and why the word accepted -- my old english
- 8 teacher background says is not more correct -- or
- 9 should be more correct?
- MR. BLOOMBERG: The ex excepted is
- taken straight from the part 75 that was vacated
- thus necessitating this rule making. The US EPA
- used excepted throughout part 75 such as, for
- example, the title of 75.15 is Special Provisions
- for Measuring HG Mass Emissions Using the excepted
- Sorbent trap Monitoring Methodology. They used
- that way because to US EPA and to us, a sorbent
- trap methodology is an exception to the way that
- continuous monitoring methodology would normally
- be done. So that is the reason that we are using
- ex to follow along in US EPA's use of that
- terminology.
- Q. So excepted monitoring methods are
- ²⁴ accepted?

- MR. FOX: Allowed.
- MR. BLOOMBERG: Under the conditions
- laid out in the rule, yes.
- 4 MS. BASSI: Thank you. Finally, and
- 5 I'm not sure who this would be better posed to,
- the agency included a draft of form 450 C-A-A-P-P,
- ⁷ an acronym, with its second errata. Isn't the
- 8 agency's intent that the form be considered a part
- ⁹ of the proposed rule?
- MR. BLOOMBERG: No. It was provided
- for informational purposes to demonstrate what we
- would be looking for in those to go along with the
- rule language that we supplied.
- MS. BASSI: I have no further
- 15 questions.
- MR. FOX: Very good. Thank you,
- Ms. Bassi. Mr. Rieser, I see your hand up.
- MR. RIESER: David Rieser here on
- behalf of Kincaid Generation. A couple of
- questions. First, with respect to Exhibit 8, the
- revised language for 260(b). Does the 12-month
- rolling average -- when does it start? Does it
- 23 start on July 1st, 2012, or June 30th, 2013?
- MR. BLOOMBERG: The use of the

- 1 12-month rolling average begins on July 1, 2012.
- However, because it is a 12-month period and to
- 3 avoid overlap with the previous quarterly method
- 4 of looking at the average, the first full 12-month
- 5 period will end June 30, 2013. And at that point,
- the source will evaluate whether they have met 75
- 7 percent for the proceeding year, which began on
- 8 July 1, 2012.
- 9 MR. RIESER: Mr. Nuckols would like
- to ask a question. Mr. Nuckols is with Kincaid
- 11 Energy as well.
- MR. NUCKOLS: So I just want to make
- sure I understand. You said the first quarter of
- 2012 after this starts, we don't have to meet it
- on a quarterly basis, but the only 75 percent
- compliance with the data availability will be
- checked on July of 2013?
- MR. BLOOMBERG: When you say the
- 19 first quarter, I presume you mean the first three
- 20 months after it starts in July?
- MR. NUCKOLS: Yes.
- MR. BLOOMBERG: Okay.
- MR. NUCKOLS: I guess the real
- question is for the year of 2012 and the first

- half of 2013, is there any interim data
- 2 availability requirement until the last day of
- July or June 30th of 2013?
- 4 MR. BLOOMBERG: From July 1, 2012,
- 5 until you get the entire 12 months at June 30th,
- 6 2013, there is no interim standard to meet during
- ⁷ that point.
- 8 MR. NUCKOLS: Thank you very much.
- 9 MR. RAO: Why is there no interim
- standard -- during the quality period?
- MR. BLOOMBERG: We will still have
- information because we will still be required to
- report information on the form that Ms. Bassi just
- mentioned. If there is a problem, we will notice
- it and certainly talk to them and say "What's
- going on here?" But, for example, their monitor
- could be down for the entire month of July 2012,
- and it is up for the -- until June -- once it's
- back up again until June 2013, they will have met
- the 12-month rolling 75 percent.
- MR. RAO: So there won't be any
- 22 enforceable interim standard during that 12-month
- period. You can informally talk to them and ask
- them if something is wrong or why data is not as

- 1 expected?
- MR. BLOOMBERG: That's correct. In
- 3 that way it is identical to the way the mercury
- 4 rule itself works in that the 90 percent control
- or the 0.0080 is also on the 12-month rolling
- standard and the first 12 months that you are to
- meet that standard, whether because you're
- 8 starting from it or you're moving it in from the
- 9 MPS or the CPS, it's the same thing. For that
- first 11 months and 30 days, there's no standard
- until it hits the end of that and you look back
- and see the entire 12 month period.
- MR. RAO: And can you explain why
- you need quarterly data initially when you start
- out? So just going with the 12 month rolling --
- MR. BLOOMBERG: The quarterly data
- works together with the quarterly STAC testing.
- For one thing, if we had a 12-month rolling while
- 19 STAC testing was available, it would be more
- dangerous to the companies that they could find
- themselves in noncompliance and not be able to use
- the STAC testing option to get themselves out.
- 23 If, for example, they went through three quarters
- or almost three quarters and then they were fine

- and then they suffered some sort of failure and
- they were not able to meet 75 percent on a
- 3 12-month basis, they could STAC test to meet that
- final quarter, but the previous three quarters,
- 5 they can't go back in time and do anything about.
- They would be out of compliance
- ⁷ for those entire three quarters. So it's more
- 8 advantageous to keep it on a quarterly basis so if
- 9 there is a problem, they can STAC test and take
- care of that issue and demonstrate compliance.
- MR. RAO: Thank you.
- MR. FOX: Mr. Rieser?
- MR. RIESER: Just a couple more
- questions and I don't know to whom this ought to
- be directed, but is the agency going to produce a
- final version of their -- what's now their actual
- proposal that combines all of the various errata
- that have been presented to the board and to the
- ¹⁹ parties?
- MR. BLOOMBERG: Yes. We will work
- on providing those.
- MR. RIESER: If there's any
- possibility that can be presented before our final
- comments are due so we can see what the full

- 1 proposal is that would be appreciated.
- MR. FOX: And we can certainly take
- ³ up deadlines for post hearing comments and any
- other filings before we wrap up today. Point well
- 5 taken.
- 6 MR. RIESER: And my last questions
- 7 had to do with Exhibit 9 and it sort of ties back
- 8 into with an issue that Mr. Nuckols was going to
- 9 talk about, but one of the issues is that -- as I
- understand it, the agency tried to take all of the
- 40CFR75 and try to put it into the proposal
- primarily by using the exhibits, the attachments
- and the exhibits. And one of the issues Mr.
- 14 Nuckols talks about is making sure that only
- relates to the mercury issues and not relates to
- requirements for other CEMS because of the concern
- that there might be changes to the federal rules
- that wouldn't be captured -- with respect to the
- other CEMS, the non-mercury CEMS. With respect to
- the -- that there might be changes to the non-CEMS
- rules that would be captured in the agencies --
- the boards' rules that relate to these non-mercury
- 23 CEMS and whether the agency has looked at or made
- an attempt to pair down these attachments and

- exhibits so that they only relate to mercury CEMS
- ² issues.
- MR. BLOOMBERG: Sorry. I lost you.
- 4 MR. RIESER: The last question was,
- 5 has the agency made an effort to pair down the
- 6 attachments and exhibits so that they only go to
- 7 the mercury CEMS requirements?
- 8 MR. BLOOMBERG: We have made that
- 9 effort and I think you'll see it in the various
- io erratum that there were places that we removed
- requirements that only applied to, for example, to
- NOx or SO2. There is a need to keep some of the
- information in for ease of use by the regulated
- community such as flow monitors or CO2 monitors
- which relate to the way the mercury CEMS, the
- entire system works and -- one moment. One other
- point to note is that when -- you mentioned that
- any changes that might be made to the federal
- rules at a later date would not match the Illinois
- rules and just to note, it's my understanding, not
- as an attorney, that when the board references a
- federal rule it references it as a specific
- publication. And, as such, any changes to federal
- rules in the future still wouldn't be represented

- by our rules. So it wouldn't matter whether they
- appear here or are referenced. It's the same
- overall effect. With that said, I don't expect
- 4 there to be that type of change that you're
- 5 talking about.
- 6 MR. RIESER: Well, the purpose of
- 7 having the language regarding the operation of
- 8 mercury CEMS is that the federal rules having to
- 9 do with that issue were vacated by the court,
- 10 correct?
- MR. BLOOMBERG: Yes.
- MR. RIESER: So in that same part,
- 75, aren't there federal requirements for flow
- meters and CO2 and those types of things that
- you're talking about?
- MR. BLOOMBERG: Yes.
- MR. RIESER: Okay. So those things
- could be changed by the federal EPA and those
- changes would not be captured by the board rules
- unless the board went through an identical
- substance rule making of some sort.
- MR. BLOOMBERG: That's correct.
- MR. RIESER: So people would be
- subject with respect to the operation of those

- types of meters to two different requirements
- 2 potentially?
- MR. BLOOMBERG: Potentially. But,
- one, we do not foresee changes to the flow meters
- or CO2 or anything like that. And, two, again, it
- 6 would still take a rule making to modify the
- boards rule to point to the newest version of the
- 8 federal rule if such a change occurred.
- 9 MR. RIESER: Okay. Thank you.
- 10 Those were my questions. Thank you.
- MR. FOX: Very well. Thank you,
- 12 Mr. Rieser. Any further questions for Mr.
- Bloomberg or Mr. Ross on behalf of the agency?
- MR. RAO: I had a follow up.
- Mr. Ross, recently you came to the hearing docket
- R08-19. The agency testified that the reason the
- 17 United States Court of Appeals decision on
- December 23rd, 2008, reminded the CAIR -- EPA and
- 19 I think Mr. Colledy (phonetic) stated that because
- of that decision, CAIR rules still remain in
- effect. Can you elaborate a little bit more on
- indications that the decision may have on the
- clean air mercury rule?
- MR. ROSS: Well, it's my

- understanding that CAIR phase one remains in
- effect and CAIR phase two was remanded back to the
- 3 US EPA for correction or fixing by the US EPA.
- 4 The overall implications to CAMR I think are
- minimal. We do have some Nox and SO2 reduction
- 6 requirements for sources electing to enter the MPS
- and CPS in the mercury rule and, of course, CAIR
- 8 is in SO2 and NOx's training program, but I think
- 9 those kind of are separate and yet they're
- interrelated and, I guess, the overall take away
- 11 from it is that there is no major impact to the
- 12 Illinois mercury rule and the MPS and CPS
- requirements whether CAIR is in place or not in
- 14 place. The language we have in there that
- addresses the Nox and SO2 allowances in the MPS
- and CPS is such that the requirements for the
- 17 allowances -- are able to meet those requirements
- regardless of the status of CAIR.
- MR. RAO: Thank you.
- MR. FOX: Any further questions?
- 21 MR. RAO: No.
- MR. FOX: It appears we've exhausted
- the questions for Mr. Bloomberg and Mr. Ross.
- Thank you for your appearance and your testimony

- here today. I want the record to reflect very
- quickly before we turn to Mr. Nuckols in our
- agreed order of testimony that one of the boards
- other new members, Dr. Shundar Lin at my far left
- 5 has joined us and we wanted to welcome you to the
- 6 hearing Dr. Lin. That brings us to this point,
- 7 Mr. Rieser, if you're prepared for Mr. Nuckols, I
- 8 believe he had a statement with which he wished to
- begin and was ready after that to proceed to
- questions.
- MR. RIESER: We can start with his
- testimony, which I'd like entered as an exhibit.
- MR. FOX: Very well.
- MR. RIESER: So I believe this would
- be Exhibit Number 10.
- MR. FOX: Yes, Exhibit 10. Could
- Mr. Nuckols be sworn, please?
- 18 WHEREUPON:
- 19 DAVID NUCKOLS
- called as a witness herein, having been first duly
- sworn, deposeth and saith as follows:
- MR. RIESER: Could you state your
- name, please?
- MR. NUCKOLS: David Nuckols.

- MR. RIESER: And spell it for the
- 2 court reporter?
- MR. FOX: Mr. Nuckols, I'm sorry to
- 4 interrupt. Your voice is a little soft. If you
- 5 could raise the volume a little bit, it would be
- 6 much easier for us in the back part of the room to
- 7 hear you.
- 8 MR. NUCKOLS: I'll try to do that.
- 9 MR. FOX: Thank you very much.
- MR. NUCKOLS: It's N-U-C-K-O-L-S.
- MR. RIESER: Mr. Nuckols, I'm going
- to show you a copy of your testimony that's been
- marked as Exhibit 10 and ask if you can tell me
- that it's a true and correct copy of your
- 15 testimony.
- MR. NUCKOLS: Yes, it is.
- MR. RIESER: At this point, I'd like
- the testimony to be admitted as read, please.
- MR. FOX: Mr. Rieser, as you've
- heard, has moved for the admission of Mr. Nuckols'
- pre-filed testimony as an Exhibit Number 10. In
- this proceeding, I did note that he's distributed
- copies of that. Is there any response or
- objection of motion? Neither seeing nor hearing

- any, Mr. Rieser, it will be admitted as Exhibit
- Number 10. Thank you.
- MR. RIESER: Thank you very much.
- 4 Mr. Nuckols has a brief summary of his testimony
- 5 for the ease of the participants of the hearing
- 6 today so that we know what the questions are
- 7 about. Mr. Nuckols, proceed.
- MR. NUCKOLS: Good morning. My name
- is David Nuckols and I'm the manager of the
- Dominion's Emissions Monitoring Support Group.
- Dominion owns and operates electric generating
- 12 facilities in 11 states, including the
- 13 1250-megawatt coal fired Kincaid Generation LLC
- power plant located in Kincaid, Illinois and a 50
- percent interest in the 1400-megawatt natural
- gas-fired Elwood Energy LLC combustion turbine
- plant located in Elwood, Illinois.
- We appreciate this and previous
- opportunities to comment on the proposed mercury
- 20 monitoring rules. We believe that the Illinois
- 21 EPA has been very receptive to Dominions' concerns
- regarding fundamental differences in monitoring
- for this compliance limit type program versus the
- trade emissions program. Our biggest concerns

- involve the use of missing data substitution and
- bias adjustment factors which have been addressed.
- This testimony seeks to respond
- 4 to the significant details in the proposed
- 5 regulations in the areas of data availability
- 6 requirements, system integrity test requirements,
- 7 the duplication of part 75QA requirements for SO2,
- 8 NOx, CO2 and FLO in the rule and the requirements
- ⁹ for the air emissions testing bodies. Any
- remaining bias adjustment factor from sorbent trap
- monitors and extending the option to conduct STAC
- testing in place of monitors. Dominion has more
- experience in operating mercury CEMS than most
- utilities, although, our industry experience is
- very limited.
- Dominion operated three CEMS and
- three sorbent trap systems for the state's
- compliance in 2008 and started up and operated
- nine other systems during 2008. Our experience
- indicates that these are much more complex
- monitoring systems than we have been used to
- operating for SO2 and NOx and downtimes tends to
- be in days and weeks rather than hours.
- Therefore, we are concerned about our ability to

- comply with the data availability of 75 percent
- per quarter where more than three weeks downtime
- per quarter puts you in noncompliance.
- 4 We proposed changing the start
- 5 date of the availability requirement and making it
- based on the emissions compliance period of 12
- 7 months. However, we believe the proposal
- 8 discussed in a conference call with David
- 9 Bloomberg of Illinois EPA had the quarterly
- availability requirements while able to conduct
- 11 STAC test compliance in a 12-month rolling
- availability after that as a reasonable approach.
- We also recommended the change
- in the QA limits set for weekly integrity tests.
- Our experience is these are difficult limits to
- meet consistently with today's technology so we
- recommend that the current limits be used to
- initiate maintenance and twice the limit be used
- to invalidate the monitoring. We also ask that
- there be more flexibility in the time between
- tests since the current rule would require the
- tests to be conducted exactly 168 hours or 7 days
- 23 apart. This requirement is similar to having a 26
- hour for a daily calibration.

- 1 The concern about the
- duplication of part 75 QA requirements for SO2,
- NOx, CO2 and FLO in this rule -- any time the same
- 4 detailed technical requirements are contained in
- more than one document, there is a problem making
- sure that they are the same and then assuming the
- same when they are not. It is essential that the
- 8 rule adopted by the board deal only with mercury
- 9 monitoring issues and not restate federal
- requirements for these parameters.
- We recommend that these
- requirements be provided by reference. We have
- requested the requirement for air emissions
- testing body be removed, be consistent with and
- for the same reasons it was stayed in the federal
- rules and there is a bias adjustment factor
- remaining in the sorbent trap rule which we
- believe can be removed.
- Finally, we request the option
- to conduct a quarterly STAC test in lieu of CEMS
- should be extended beyond 2012 to provide more
- time for the monitoring technology to mature.
- Thank you for this opportunity to provide comments
- 24 and discuss these issues with you today.

- MR. FOX: Thank you, Mr. Nuckols.
- 2 And Mr. Rieser, if we can go off the record for
- just one moment, please.
- 4 (Whereupon, a discussion was had
- off the record.)
- 6 MR. FOX: Mr. Nuckols has completed
- 7 his testimony and I believe we're set to go to
- questions that any participants may have for him.
- ⁹ Is there anyone who wishes to pose a question to
- Mr. Nuckols this morning?
- MR. MATOESIAN: We'd like to ask a
- few questions if you would give us a moment.
- MR. FOX: Absolutely, Mr. Matoesian.
- 14 Not a problem.
- MR. MATOESIAN: The first question
- is can you restate about what you said about bias
- adjustment factors in sorbent trap monitoring? I
- don't remember seeing that in your initial system.
- MR. NUCKOLS: There is a bias
- adjustment factor that is in the rule that's to be
- 21 applied if you lose one of the paired sorbent
- tubes in a sorbent trap system. It's a bias
- adjustment factor of 1.1111 that we feel like is
- inappropriate for this type of program.

- MR. RIESER: It's item F in Exhibit
- 2 10, which you'll find on page 16.
- MR. MATOESIAN: Thank you. Now, on
- 4 page 16 through 17 of your testimony, that's
- 5 section F, you recommended the leashing of a
- 6 footnote related to a multiplier for sorbent trap
- monitors. Since filing your testimony, have you
- 8 had an opportunity to review dates on the third
- 9 errata sheet?
- MR. NUCKOLS: No.
- MR. MATOESIAN: Did you see -- I was
- just going to say in item 69 that you wouldn't
- happen to notice that the agency is proposing to
- change that section with account to your
- 15 recommendation.
- MR. NUCKOLS: So you're already
- 17 proposing to remove that?
- MR. MATOESIAN: Yes.
- MR. FOX: Mr. Matoesian, just for
- the record, you're referring to language that
- 21 appears on pages 44 and 45 of the third errata
- 22 sheet?
- MR. MATOESIAN: Yes.
- MR. FOX: Very good. Thank you.

- MR. NUCKOLS: Thank you.
- MR. MATOESIAN: Just a few more
- questions. In your testimony, you stated that you
- 4 had a number of concerns about the availability of
- mercury CEMS, but has not the agency proposed a
- 6 temporary STAC testing option for that very
- reason? In other words, to provide an alternative
- 8 to sources who have possible CEMS downtime issues?
- 9 MR. NUCKOLS: I guess you are
- referring to the proposal to allow STAC testing
- for the first three years in lieu of CEMS
- availability at 75 percent?
- MR. MATOESIAN: Yes.
- MR. NUCKOLS: Yes. We have
- discussed that and think that's a viable approach
- to our concern.
- MR. MATOESIAN: So if during that
- initial period through July 1st, 2012, Dominion
- were to have a problem with their CEMS, they could
- 20 always use STAC testing to demonstrate compliance?
- MR. NUCKOLS: I believe we can.
- There may be some situations that it may turn out
- not to be possible if the units were to go offline
- 24 prematurely or if there is a problem with the

- unit, but I believe that in most cases we should
- 2 be able to use that option to preclude being in
- noncompliance under most cases.
- 4 MR. MATOESIAN: Okay. Thank you.
- Now, on page five of your testimony, the very
- first line. You noted that Dominion had installed
- 7 three mercury CEMS for mercury monitoring, is that
- 8 correct?
- 9 MR. NUCKOLS: Yes. That's a
- facility in Massachusetts.
- MR. MATOESIAN: Okay. And aren't
- sorbent trap systems, referred to in the
- regulations as an accepted monitoring system,
- 14 also an allowable alternative to CEMS and STAC
- testing under the agency's proposal?
- MR. NUCKOLS: I believe it is, yes.
- MR. MATOESIAN: And sorbent trap
- systems are permanent, correct?
- MR. NUCKOLS: They can't be. The
- old part 75 had a section called appendix K that
- 21 allowed you to use sorbent trap monitoring as an
- 22 accepted monitoring technique in lieu of
- 23 continuous CEMS.
- MR. MATOESIAN: Okay. Thank you.

- 1 And just for clarification, sorbent trap systems
- don't suffer from the same problems that you
- 3 listed as mercury CEMS pose?
- 4 MR. NUCKOLS: They are much less
- 5 complex than the continuous mercury CEMS. They
- 6 can have data availability issues because normally
- you'll run a trap for a period of a week before
- 8 you change it out and realize that you don't have
- 9 a valid sample for that week or it can be anywhere
- from two or three days to seven days or even
- longer you can run these. So they can be -- you
- can lose data for weeks and on a quarterly basis
- if you lose more than three weeks of data, you
- could possibly be out of the 75 percent
- 15 compliance.
- MR. MATOESIAN: But they don't have
- the same longer term problems of the CEMS that you
- mentioned earlier about the CEMS, correct, sorbent
- trap monitoring systems?
- MR. NUCKOLS: I'm not sure what you
- mean by longer term problems.
- MR. MATOESIAN: You stated that some
- of the problems you have seen with CEMS could
- result in a longer downtime.

- MR. NUCKOLS: Right.
- MR. BLOOMBERG: But compared to what
- you said sorbent traps, we're talking about a much
- 4 shorter potential period in the individual
- 5 problem?
- 6 MR. NUCKOLS: Well, there's always a
- 7 chance that things will happen with any of the
- 8 CEMS systems that could cause weeks of downtime.
- 9 Sorbent trap systems tend to be less complex and
- so, therefore, there's probably less probability
- of downtime and our experience with sorbent traps
- has indicated that we have had less downtime with
- those systems than we have had with our mercury
- 14 CEMS systems. The issue that we're concerned with
- here in Illinois is that we have already invested
- and installed continuus mercury CEMS at our
- 17 Kincaid facility and would plan to try to operate
- those systems.
- MR. FOX: Mr. Mattison, do you have
- ²⁰ a question?
- MR. MATTISON: Yes. In regards to
- your sorbent trap, I just want to make a point of
- 23 indicating that the sorbent traps have two traps
- in them, is that correct?

- MR. NUCKOLS: That's correct.
- MR. MATTISON: And with the
- revisions that we're proposing in the third
- 4 errata, if one of those traps breaks, fails, the
- other one can be used without penalty with a bias
- 6 adjustment factor?
- 7 MR. NUCKOLS: As long as it's only a
- 9 problem with that particular trap, the other pair.
- 9 It's possible that you could have a problem with
- both systems.
- MR. MATTISON: But in essence, you
- have a built-in redundancy system in sorbent
- traps, whereas with a continuous monitoring
- system, you don't necessarily have that built into
- this system?
- MR. NUCKOLS: That's true.
- MR. MATTISON: Thank you.
- MR. MATOESIAN: Now, moving on. In
- the proposed rule language, if it modified per
- Mr. Bloomberg's statement earlier in the hearing,
- such CEMS measured on a quarterly basis until STAC
- testing is no longer available and as an
- 23 alternative and then after June 30th, 2012, and
- 24 after the date the CEMS changes to the rolling 12

- month average that you have suggested, would you
- agree to such a change moving to a rolling an
- annual average after June 30th, 2012?
- 4 MR. NUCKOLS: Yes. We would be in
- 5 favor of that.
- 6 MR. MATOESIAN: Now, on page nine of
- your testimony, you suggest completely eliminating
- 8 the CEMS uptime requirement for the first year and
- 9 then phasing in a lesser requirement after that,
- but hasn't the Illinois EPA already agreed to push
- back the monitoring deadlines from the original
- mercury regulation?
- MR. NUCKOLS: What do you mean by
- the original mercury regulation? Are you talking
- about Mr. Bloomberg's proposal to go to a
- quarterly for the first three years or are we
- talking the way it was originally proposed?
- MR. MATOESIAN: The original
- 19 proposal in 2006, the original.
- MR. NUCKOLS: Well, the reason I was
- concerned about the first year availability is
- that when you start a monitor up and run it for,
- say, the first three months, you only have three
- months data and operating time to calculate a data

- availability number. So the reason I requested
- that the first year there be no requirement is
- 3 that because you would not have built a 12-month
- 4 database of operating time and uptime and
- operating time to be able to run that calculation.
- So what I didn't want to have is
- 7 the first quarter of 2009 or, I guess, it would be
- 8 the third quarter of 2009, have to calculate a
- 9 data availability of 75 percent. I wanted to
- be -- and be out of compliance. I wanted to wait
- until the end of that first year before we had to
- make that calculation and start an availability
- basically on July 1st, which would be using the
- data from the previous 12 months.
- MR. BLOOMBERG: But now the new
- 16 change has addressed that?
- MR. NUCKOLS: Yes.
- MR. BLOOMBERG: Okay.
- MR. MATOESIAN: And going on on page
- twelve of your testimony, section C. You discuss
- weekly system integrity tests. Isn't the purpose
- of the integrity test to insure that CEMS
- 23 accurately counts for oxidized mercury?
- MR. NUCKOLS: Yes.

- MR. MATOESIAN: And were system
- integrity tests part of the original rule as
- 3 proposed by the federal government.
- 4 MR. NUCKOLS: Yes, it was.
- MR. MATOESIAN: Has the agency
- 6 modified the integrity of the findings of part 75
- yhen incorporating those requirements into this
- proposed rulemaking?
- 9 MR. NUCKOLS: I don't know what the
- agency has done as far as reviewing their
- requirements that were on the books in part 75.
- Nobody in the industry has much experience on how
- these systems actually operate. I don't know the
- basis for their -- the numbers that they cited
- were necessary for QA check. I don't know where
- ten percent came from. I don't know that they had
- any basis of experience to come up with that
- 18 number.
- 19 It's been our experience that
- ten percent is difficult to meet on a weekly
- basis. It's a cause for considerable data
- downtime and invalid data. So we're proposing
- that that limit is unreasonable and it should be
- expanded some.

- MR. BLOOMBERG: When you said they a
- couple times, were you talking about US EPA?
- MR. NUCKOLS: Yes.
- 4 MR. BLOOMBERG: And to follow up on
- Mr. Matoesian's question, are you aware of any
- differences in the Illinois EPA proposal as
- opposed to what was in the part 75 rule?
- MR. NUCKOLS: No.
- 9 MR. RIESER: I'm sorry. With
- 10 respect to this particular issue?
- MR. BLOOMBERG: Yes. Sorry.
- MR. NUCKOLS: That doesn't mean we
- agreed with what EPA had proposed nor do we -- did
- we have a reason when this was proposed to think
- different because we had not had any experience or
- had enough experience to say that that's a limit
- that's not necessarily achievable on a continuous
- 18 basis.
- MR. MATOESIAN: Okay. Now, if a
- 20 CEMS failed the integrity test, isn't it true that
- the CEMS would be underreporting total mercury
- emissions since it is not accounting for all the
- oxidized mercury emissions?
- MR. NUCKOLS: Well, assuming that it

- fails on the low side, that's true. And I don't
- really have enough information to know that it
- always fails low, but I don't know whether that's
- 4 a reasonable assumption or not.
- MR. MATOESIAN: And what is the
- 6 basis for your proposed increase in the allowable
- measurement error, that is, from where did you
- 8 obtain this value?
- 9 MR. NUCKOLS: I can't say I have
- done extensive research to say that twice is the
- 11 right number. I base that number on some other
- sections in part 75 such as the daily calibration
- for SO2 and NOx. The standard for daily
- calibration is twice the value that you have to
- 15 be, say, on a 7-day drift or in the initial
- 16 certification.
- So I pitched twice as what I
- considered to be a reasonable value that we could
- probably meet and the data that I have reviewed
- indicated that 85, you know, we can meet 85
- percent most of the time and what we're proposing
- is if you're below 90 percent, then it's a point
- of taking action similar to what we do for daily
- 24 calculations. Half of the out of control is what

- we call a maintenance limit and it's a time to
- take action, but it's not invalidated data.
- MR. MATOESIAN: Okay. Thank you.
- 4 MR. NUCKOLS: I believe there are
- 5 some justifications for not making the oxidized
- 6 mercury calibration as stringent as the elemental
- mercury calibration, but I haven't gone through
- 8 that exercise to try to prove that.
- 9 MR. MATOESIAN: Okay. Thank you.
- 10 And as far as your proposal, have you gathered any
- supporting data for that proposal showing how it
- will effect CEMS measurements?
- MR. NUCKOLS: I have not. I'd be
- willing to do that if you need me to, but I have
- 15 not done that.
- MR. MATOESIAN: Okay. Moving on
- then. On page 14 of your testimony, section E,
- you discuss the air emission testing body
- 19 accreditation requirements and suggest that the
- 20 associated regulations should be removed from this
- rule. Are you aware that US EPA did not actually
- remove the requirements as you state, but instead
- have simply stayed the effectiveness of the
- 24 requirements?

- MR. NUCKOLS: Yes, I am.
- MR. RAO: May I ask a follow up on
- 3 this question? Mr. Nuckols, can you explain a
- little bit more about why you need the provision
- 5 to be removed, is it just because it's being
- for removed in the federal rules or is that some other
- downside for retaining it in the agencies
- proposal?
- 9 MR. NUCKOLS: Well, Dominion's
- opinion is that the air emissions testing body
- requirements is a good thing for the industry in
- general. However, the UARG, which is the utility
- air emissions regulatory group, has some legal
- issues with the way it was put in there and so,
- therefore, we feel like there's probably going to
- be some legal issues with having it in here. Our
- normal practice is to require our test people to
- be meeting the requirements of the AETB, but we
- don't feel it should be in the rule.
- MR. RAO: And as far as Dominion is
- concerned, you are accurate at the AETB?
- MR. NUCKOLS: The group that I
- manage is accredited through the STAC testers
- 24 accreditation counsel as an air emissions testing

- body. My group may not be the ones doing the
- errata and audits at the Kincaid facility.
- MR. RAO: But if the provision is
- 4 retained, you have to train these people to
- 5 monitor data facilities?
- MR. NUCKOLS: We will have to ensure
- 7 that anybody who does testing on -- for this
- 8 program is accredited and --
- 9 MR. RAO: Is there any cost
- implications for this provision?
- MR. NUCKOLS: I could not tell you
- 12 that.
- MR. RAO: Thank you.
- MR. BLOOMBERG: A follow up question
- and this is sort of repetitious of what
- Mr. Matoesian just asked you, but to clarify
- because of what Mr. Rao just repeated "removed".
- 18 Again, isn't it true that it has been stayed, not
- removed, from the federal regulations?
- MR. NUCKOLS: I'm not a lawyer so
- I'm not quite sure what that all means, but I
- understand it is stayed which means it will come
- 23 back and I believe it will come back, but I
- believe until they rectify the concerns of other

- people, there's a reason for it not to be there.
- MR. BLOOMBERG: And also following
- ³ up what Mr. Rao just asked on whether you would
- 4 have to certify and the cost. If it stayed, will
- you have to certify or put any costs in while it
- 6 is stayed?
- 7 MR. NUCKOLS: Are you asking for the
- 8 period between, say, now and until the requirement
- 9 is put back in the federal rules or stayed or
- whatever the term might be?
- MR. BLOOMBERG: Yes.
- MR. NUCKOLS: Is there additional
- costs for us to be able to comply with that? I
- don't know. There are costs to the testing
- companies. There are costs to us in order to
- implement these programs. Whether they'll be
- passed on and we'll be able to see a significant
- increase from a company that has accreditation
- versus someone who doesn't have accreditation, I
- don't know that I have that information.
- MR. BLOOMBERG: To clarify my
- question. During the time it has stayed and let
- me put it this way. During the time it stayed,
- isn't it true that you will not need accredited

- 1 STAC testing people?
- MR. NUCKOLS: The way I have read
- 3 this rule is we would have to use accredited STAC
- 4 testing people to do these tests while it's --
- 5 from day one.
- 6 MR. BLOOMBERG: Okay. I think to
- ⁷ help clarify, we have the federal register, the
- 8 federal register that discusses the stay.
- 9 MS. BASSI: May I ask a question?
- MR. FOX: Yes.
- MS. BASSI: Is provision one that
- was in there by reference or is it in there
- printed in your rule?
- MR. BLOOMBERG: The first errata
- changed it from being printed in the rule to by
- reference.
- MS. BASSI: So is it the agencies
- position then that it's in there by reference if
- it's stayed on a federal level, there's nothing to
- comply with until it comes back on a federal
- 21 level?
- MR. BLOOMBERG: That is the agencies
- position.
- MR. BONEBRAKE: My name is Stephen

- Bonebrake. I'm with Schiff Hardin. I represent
- 2 Midwest Generation and Dynegy. Just to further
- 3 clarify, Mr. Bloomberg, assuming that the federal
- accreditation requirements are still stayed as of
- July '09, that will remain there will be no
- 6 requirements under the Illinois rule for
- 7 accreditation, is that correct?
- MR. BLOOMBERG: Correct.
- 9 MR. FOX: Mr. Bonebrake, any further
- 10 questions?
- MR. BONEBRAKE: No.
- MR. RIESER: May I follow up just to
- keep this thought going? If the section that
- we're talking about in the federal rules is
- incorporated by reference, that incorporates a
- specific CFR and a specific day, correct?
- MR. BLOOMBERG: That's my
- understanding. Well, specific CFR, yes.
- MR. RIESER: So if that CFR is
- subsequently stayed not by a court, but by a
- subsequent federal register notice admitted by the
- EPA, US EPA, isn't the incorporation by reference
- still effective in terms of them having a
- requirement?

- MR. BLOOMBERG: I'm going to repeat
- what Mr. Nuckols said a little while ago. I'm not
- a lawyer, but I have been advised by attorneys
- 4 that because it is a stay and not a change in the
- language, not removed, it is still in there, but
- the effectiveness has been stayed, the enforcement
- 7 has been stayed. It is the agencies belief that
- once US EPA removes the stay, the reference will
- ⁹ stay valid.
- MR. RIESER: Thank you.
- MR. BLOOMBERG: But until such time
- it's stayed, they don't need to comply.
- MR. FOX: Mr. Matoesian, you had a
- document that you had referred to.
- MR. MATOESIAN: Yes. I was
- wondering whether I could submit the federal
- register in question as an exhibit?
- MR. FOX: If you have copies and you
- don't mind distributing those, we can proceed.
- Mr. Matoesian has distributed copies of the
- federal register, volume 73 at page 65554
- regarding the, quote, stay of the effectiveness of
- requirements for air emission testing bodies,
- unquote. I recall that he has moved that that be

- admitted into the record at this proceeding as
- what will be Exhibit Number 11. Any response or
- 3 comments on that motion to admit? Neither seeing
- 4 nor hearing any, it will be admitted, Mr.
- 5 Matoesian, as Exhibit Number 11.
- 6 MR. MATOESIAN: Thank you. We have
- 7 no more questions at this point for Mr. Nuckols.
- 8 MR. FOX: Very well. Was there any
- 9 other participants that had a question to pose to
- 10 Mr. Nuckols? Mr. Rao does have one. Go ahead.
- MR. RAO: Mr. Nuckols, on page 11 of
- your pre-filed testimony, you state that the final
- percent data availability should be phased into 75
- 14 percent. You recommend 65 percent data
- availability requirement during the first year and
- rising to 75 percent in the second year. Could
- you please clarify whether the proposed first year
- requirement of 65 percent is based on monitoring
- data from Dominion's plan?
- MR. NUCKOLS: It's not based on our
- 21 actual data availability from our current plan.
- 22 It's based on our concerns and our realizations
- that there are a lot of things that could happen
- to these systems. These are very complex systems.

- 1 The system that we operate, Tekran, has over 200
- points that we have to monitor or can monitor to
- indicate the health of the system. So they're
- 4 very complex systems. In our experience, it takes
- weeks, days to weeks to get these systems up and
- operating again once we have a problem or a
- 7 concern that if we should have an umbilical
- 8 failure while these systems are in operation that
- 9 that could take, you know, months even in order to
- have those systems returned to service and so we
- are concerned of our ability to comply.
- So we're trying to make it such
- that we feel like we have a reasonable probability
- of being able to be in compliance. Our goal is to
- be in compliance and have rules that we feel like
- we can comply with given the complexity of the
- systems and the information we have about them at
- this point.
- MR. RAO: With the changes proposed
- by the agency in the further errata sheet and some
- of the changes that were discussed today and the
- flexibility in the rules, do you still believe
- that you require like a -- in the data reliability
- 24 requirement?

- MR. NUCKOLS: The way we understand
- it, the changes should have about three years of
- operation with the ability to do a STAC test if we
- 4 do get into trouble. Of course, we would like to
- 5 have more flexibility in the future, but at this
- time, we're not asking for it.
- 7 MR. RAO: Thank you.
- 8 MR. FOX: Anything else Mr. Rao?
- 9 MR. LIN: On page four of your
- 10 pre-trial testimony, at the bottom, you say --
- from your experience, can you tell us how
- 12 expensive it is?
- MR. NUCKOLS: I'm sorry. I still
- don't understand the question. How expensive what
- 15 is?
- MR. LIN: How much expense.
- MR. NUCKOLS: A standard size
- calibration gas cylinder has been priced at \$3,000
- to \$3,500 per cylinder and they don't last very
- long at all. I think most everyone in the
- industry has agreed that the calibration gases are
- not suitable for daily calibration.
- MR. LIN: My second question -- how
- long, one year two years?

- MR. NUCKOLS: We're talking weeks.
- MR. LIN: Weeks?
- MR. NUCKOLS: Yes. If you use them
- for daily calibration, these cylinders would be
- expired or spent in weeks and they're not stable
- 6 much more than -- they're not certified for more
- than six months, if that. These cylinders, the
- 8 technology for calibration gas cylinders is not
- ⁹ where we need it to be and most of us who operate
- this -- these systems, are not considering them at
- 11 this time.
- MR. LIN: So most tests are tests
- you conduct in your laboratory, outside
- laboratory?
- MR. NUCKOLS: There was a study that
- was conducted by RMB Consultants in conjunction
- with EPRI and EPA and looked at these calibration
- cylinders with the idea of doing, say, quarterly
- checks on your calibrator and I don't know that we
- even have a cylinder that we could use to do that
- with. There's problems with the regulators.
- There's problems with the cylinders. There's
- problems with the storage. And they're not, you
- know -- this is -- just having a hard time being

- able to certify them. So, right now, calibration
- gases are something that we're looking at for the
- future, but they're not available for normal use
- at this point. Really, we're just studying it.
- MR. LIN: Okay. Thank you.
- 6 MR. FOX: Any further questions for
- 7 Mr. Nuckols at this point? Seeing none,
- 8 Mr. Nuckols, thank you very much for your time and
- 9 your testimony today. Before we turn in the order
- that we had discussed to Midwest Generation, we've
- been at it for nearly an hour and a half. Why
- don't we take a break and resume at 25 to 11:00?
- 13 (Whereupon, a break was taken
- after which the following
- proceedings were had.)
- MR. FOX: I think everyone is back
- from our break and if the court reporter is ready,
- we can go right back on the record. Thank you all
- 19 for returning promptly. When we broke for the
- break approximately 20 minutes ago, we concluded
- the testimony of Mr. Nuckols and the questions
- based upon it and we indicated to Ms. Bassi and
- Mr. Bonebrake that we were ready to proceed to
- Mr. Miller and his pre-filed testimony which

- referred, as I mentioned before, to Ms. Crapisi
- and Mr. Nagel. I think at this point we are ready
- for any -- to swear the three of them in and any
- 4 summaries or brief introductions that they might
- like to make. Are we ready to swear them in or
- 6 was there any preliminary issues you wish to
- 7 address?
- MR. BONEBRAKE: At this point, the
- 9 pre-file testimony of Scott Miller is of record
- and we would move to have that testimony admitted
- 11 as if read.
- MR. FOX: And Ms. Bassi is supplying
- copies.
- MS. BASSI: I just have one.
- MR. FOX: I have a copy and it has,
- of course, as Mr. Bonebrake mentioned been filed
- and accessible on the boards web page for some
- time. I will construe that, Mr. Bonebrake and,
- Ms. Bassi, as a motion to admit Mr. Miller's
- pre-filed testimony as Hearing Exhibit Number 12.
- I believe there's a second document that Ms. Bassi
- wants to offer as well.
- MS. BASSI: We would also move to
- admit as an exhibit request to replace proposed

- regulatory language contained in the testimony of
- Scott Miller as Exhibit 13.
- MR. FOX: And that motion to replace
- 4 does identify the course of specific language that
- you seek to replace in his pre-filed testimony.
- 6 Those have been marked again. The pre-filed
- 7 testimony itself is Exhibit Number 12 and the
- 8 motion to replace is Exhibit Number 13. Any
- 9 response or objection to the admission of those
- exhibits as numbered? Neither seeing nor hearing
- any, they will be admitted, Ms. Bassi and
- Mr. Bonebrake, as those exhibit numbers.
- MR. BONEBRAKE: Mr. Scott Miller and
- Ms. Andrea Crapisi and Mr. Chris Nagel to my right
- and, Mr. Fox, would the appropriate thing to do is
- swear the witnesses in?
- MR. FOX: Very well. Why don't we
- swear all three of them in at the same time?
- 19 (Witness duly sworn.)
- 20 SCOTT MILLER, CHRIS NAGEL AND ANDREA CRAPISI,
- called as witnesses herein, having been first duly
- sworn, was examined and testified as follows:
- MR. BONEBRAKE: Thank you, Mr. Fox.
- Mr. Miller has a short opening statement prior to

- turning the witnesses over to questions that
- others may have.
- MR. FOX: Very good. Mr. Miller, I
- think we're in order for you to proceed.
- MR. MILLER: My name is Scott
- 6 Miller. I am the environmental program manager of
- 7 air quality at Midwest Generation. In my
- 9 pre-filed written testimony, I rate several issues
- 9 and concerns that Midwest Generation has regarding
- this proposed rule.
- Since the last hearing in
- December and continuing after my pre-filed
- testimony had to be submitted, we have discussed
- those issues in more with IEPA and have reached
- resolution on all of them. While we do not agree
- a hundred percent with every position the IEPA has
- taken, we believe the rule is generally acceptable
- and we encourage the board to adopt it as the
- proposal has been revised through the three
- erratas and Mr. Bloomberg's additions this
- 21 morning. Specifically regarding optimum manner,
- Mr. Ross's statement this morning about the
- optimum manner provisions of the rule have
- resolved the concern set forth at pages one and

- three, 212 of my written testimony addressing
- 2 IEPA's position regarding optimum manner.
- 3 Accordingly, Midwest Generation requests no
- 4 further clarification of optimum manner nor any
- other determination by the board concerning
- optimum manner.
- We appreciate Mr. Bloomberg's
- 8 clarification regarding weight averaging of the
- 9 mercury content in the pole. We also appreciate
- the IEPA's willingness to further amend the rule
- to allow for a 75 percent monitoring availability
- to be determined on an annual rolling basis.
- Mr. Bloomberg presented language
- this morning that had the -- satisfactorily
- addresses this issue and we encourage the board to
- incorporate that language into the rule. We agree
- that Mr. Bloomberg's proposed language for
- appendix B, section 1.4(b)3(g)V clarifies the
- question regarding mercury errata and encourages
- the board to adopt that change.
- IEPA resolved our concerns
- regarding temperature correction in the third
- errata is acceptable -- the language proposed is
- 24 acceptable to Midwest Generation. We note that

- the agency addressed the issue of retrospective
- 2 noncompliance determinations in section
- 3 225.239(g)2 of the third errata. The IEPA's
- 4 proposed new language is a great improvement over
- 5 the third language. We do not object in the
- language to the third errata. Thank you.
- 7 MR. BONEBRAKE: That will conclude
- 8 the opening statement.
- 9 MR. FOX: Very well. Are the
- witnesses ready to take questions at this point?
- MR. BONEBRAKE: Ms. Crapisi and
- 12 Mr. Nagel have opening statements as well.
- MR. FOX: You can proceed with
- whichever order that you prefer.
- MS. CRAPISI: My name is Andrea
- 16 Crapisi, that's C-R-A-P-I-S-I. I'm an
- environmental engineer employed by Midwest
- 18 Generation. I assist Midwest Generations six
- 19 generating stations in compliance with their air
- permit, the clean air interstate rule, new
- standards for mercury requirements and any other
- 22 air compliance matters that arise.
- In the course of these duties, I
- help the stations obtain air permits and manage

- the air permitting efforts for new projects at the
- stations. I've worked with Midwest Generation
- since the summer of 2005. Prior to that, I was an
- 4 air quality consultant at Trinity Consultants for
- 5 two and a half years. I have a Bachelor's of
- 6 Science degree in chemical engineering from Iowa
- 7 State University. As part of my air permitting
- 8 duties at Midwest Generation, I assisted in the
- 9 permitting of the activated carbon injection
- system, generating stations and I'm currently
- tracking compliance with the applicable
- regulations regarding carbon injections.
- I also participated in
- discussions regarding amending the temperature
- correction provision in section 225.294(q)4. I'm
- familiar with requirements of the Illinois mercury
- rule, particularly the combined pollutant standard
- that is applicable to Midwest Generation and can
- answer questions on that topic.
- MR. FOX: Thank you, Ms. Crapisi and
- Mr. Nagel, it's your turn now to speak.
- MR. NAGEL: My name is Chris Nagel,
- N-A-G-E-L. I'm a project manager at Midwest
- Generation. I'm responsible for all aspects of

- large capital projects from development to the
- scope, schedule, budget through execution. Large
- 3 capital projects include monitoring controlled
- 4 projects, specifically mercury monitoring and
- 5 activated carbon injection systems that Midwest
- 6 Generation has installed. I've been employed by
- 7 Midwest Generation for over nine years and been in
- 8 that capacity the entire time.
- 9 Previously, I worked at
- 10 Commonwealth Edison for over 17 years in a variety
- of positions, including quality assurance,
- procurement, engineering, construction management
- and projects management. I have a Bachelor of
- Science in mechanical engineering from Michigan
- 15 Tech University. I have a Master of Engineering
- 16 Management from Northwestern University.
- 17 I've been responsible for the
- 18 procurement, installation and start up of the
- continuous mercury monitoring systems at Midwest
- Generation's power plants. I've dealt with the
- problems associated with construction, start up
- 22 and commissioning of these systems on a daily
- basis and can answer any questions regarding the
- issues that Midwest Generation has experienced.

- 1 At this point in time, I do not believe that it is
- possible for Midwest Generation to maintain 75
- 3 percent monitoring availability with the mercury
- 4 monitoring systems.
- MR. BONEBRAKE: I believe that
- 6 concludes our opening statements.
- MR. FOX: Very good, Mr. Bonebrake.
- 8 If the three of them are ready, we can proceed to
- 9 questions. Is there anyone who wishes to pose a
- question to any of the three witnesses on behalf
- of Midwest Generation?
- MS. VETTERHOFFER: The agency does
- if we can just have one moment?
- MR. FOX: Absolutely,
- Ms. Vetterhoffer.
- MS. VETTERHOFFER: We're ready.
- MR. FOX: Ms. Vetterhoffer, please
- go ahead.
- MS. VETTERHOFFER: Mr. Nagel and Mr.
- 20 Miller would be better --
- MR. FOX: Ms. Vetterhoffer, we do
- need some volume for the court reporter.
- MS. VETTERHOFFER: I'm just asking
- for a point of clarification from Mr. Miller's

- opening statement. It sounded like as if the
- 2 negotiations that Midwest Generation has been
- involved with, that the agency had resolved most
- of the issues -- actually all of the issues in
- your pre-filed testimony, is that correct?
- MR. MILLER: Yes.
- 7 MS. VETTERHOFFER: But then in
- 8 Mr. Nagel's opening statement it sounded like
- 9 Midwest Generation is still having problems with
- the 75 percent uptime requirement and I'm just
- asking for clarification between those two
- 12 statements.
- MR. MILLER: The monitoring and
- availability and STAC testing options, the first
- two and a half years of the program and then post
- July 1st, 2012, the availability on a rolling
- basis. I think Chris meant as of today, I don't
- have any monitors. We have attempted to install
- 19 11 monitors for all our units in the state who is
- done meeting the 75 percent availability monthly
- rolling no matter what the average. We would like
- the two year period to learn -- to get all our
- ducks in a row to get to that point. I can't say
- for sure at the end of the two years or two and a

- half years, we'll reach that on every unit, the 75
- ² percent rolling.
- We're going to strive to get
- 4 those monitors working. We want to operate these
- monitors. We're doing everything we can to get
- them operating. At this point in time, we're not
- 7 close to 75 percent availability. We've had some
- 8 installed since September of 2007.
- 9 MS. VETTERHOFFER: I think you did
- clarify this, but just so we're clear. So the
- rule as written and modified in the agencies
- second and third errata is acceptable to Midwest
- 13 Generation?
- MR. MILLER: Yes.
- MS. VETTERHOFFER: Thank you.
- That's all the questions I have.
- MR. FOX: Thank you, Ms.
- 18 Vetterhoffer. Were there any further questions?
- MS. BASSI: I'm sorry. I need to
- further clarify also. The second and third
- 21 errata, I believe, you said in the testimony plus
- what Mr. Bloomberg provided today, which I think
- is what provides for the rolling 12 month average?
- MR. FOX: And those -- I'm certain

- 1 I'm understanding you correctly is that it was
- 2 Exhibits 8 and 9 were offered to you by
- Mr. Bloomberg and Mr. Ross on the basis of their
- 4 statements earlier today.
- MS. BASSI: Yes.
- MR. BONEBRAKE: Just referring to
- 7 the statement of Mr. Ross regarding optimum
- 8 manner. So that is also represented in Mr.
- 9 Miller's testimony regarding the view of Midwest
- Generation concerning where we are today.
- MR. FOX: And that statement was
- certainly part of the record. Just for additional
- clarification, were there any further questions
- for Mr. Miller, Ms. Crapisi or Mr. Nagel at this
- point?
- MR. RAO: I have a follow up.
- MR. FOX: Mr. Rao has a follow up.
- MR. RAO: Mr. Miller, when you
- mentioned you're not achieving 75 percent monitor
- availability, what levels are you seeing based on
- the data that you have?
- MR. MILLER: I always look at the
- start point to start measuring monitor
- 24 availability the way the rules are written and

- 1 QA/QC, quality assurance and quality control
- requirements, who have deduced my monitors in
- their rule. I need to have passed all of my
- 4 quality insurance, quality control tests and that
- includes seven-day drifts, the integrity test that
- 6 Dominion talked about earlier. We're having
- ⁷ trouble passing that test. Errata and calibration
- 8 tests.
- ⁹ I need to pass all those tests
- and then that's day one of when my monitoring
- availability starts. We've had numerous failures
- as you've read in my testimony in the umbilical,
- the lack of support from the vendor, numerous part
- failures. So it's taken me all this time since
- September of '07 to get to that point where I can
- perform all these QA/QC tests.
- So as of today, I don't have any
- records of monitoring availability. In fact, it's
- 19 zero percent because I need to pass all the QA
- tests to start my clock. And hopefully I'll be at
- that point later towards 2008, but as of today, we
- have zero percent availability.
- Now, I am reading mercury
- emissions, but in the rule that would not be

- acceptable because I have to pass all that QA
- testing for the data to be quality assured and
- that's the way the rule is, that's how it is for
- 4 the SO2 and the NOx program. Mercury is much more
- 5 difficult to measure and the systems are much more
- difficult to operate and the testing is even more
- 7 difficult to pass those tests. So I'm zero
- 8 percent today.
- 9 MR. RAO: Thank you.
- MR. JOHNSON: Tom Johnson. One more
- level of clarification. The way those statements
- that you made are reconciled, that being that
- you're unable to make the 75 percent, but you're
- satisfied with the rule as amended, in that, at
- least at this juncture, you intend to use the
- alternative monitoring provided for in the rule?
- MR. MILLER: If I had to make a
- decision today, I would probably use the STAC test
- option and run parallel my monitors as
- diagnostics, but that's Midwest Generation's data,
- the official data would be the STAC testing of the
- compliance.
- MR. JOHNSON: Thanks.
- MR. FOX: Mr. Johnson, anything

- 1 further?
- MR. JOHNSON: No.
- MR. BONEBRAKE: Any further
- questions of Midwest Generation and its witnesses?
- Neither seeing nor hearing any, Mr. Miller, Ms.
- 6 Crapisi, Mr. Nagel, thank you very much for your
- ⁷ time and your testimony today and your
- 8 availability for questions. That would lead us to
- 9 Mr. Diericx's on behalf of Dynegy according to our
- schedule that we had discussed at the top of the
- day. And as a public matter, I believe Ms. Bassi
- has a copy of the testimony of Mr. Diericx,
- pre-filed, and we will move to admit that
- 14 pre-filed testimony into the record as read and I
- believe we're up to Exhibit 14?
- MR. FOX: That's correct,
- Mr. Bonebrake. That motion, again, is, of course,
- to admit the pre-filed testimony from Monday,
- 19 February 2nd, and is there any participant who
- wishes to be heard in response or objection to
- that motion for admission? Neither seeing nor
- hearing any, that motion, Mr. Bonebrake, will be
- granted and that pre-filed testimony of Mr.
- Diericx will be marked and admitted as Exhibit

- 1 Number 14.
- MR. BONEBRAKE: I believe that
- Mr. Diericx has a short opening statement and will
- be available for questions. So I believe,
- Mr. Fox, would it be appropriate to have the court
- 6 reporter swear in Mr. Diericx at this time?
- MR. FOX: Yes, that sounds great.
- If the court reporter could do so, please.
- 9 (Witness duly sworn.)
- 10 ARIC DIERICX,
- called as a witness herein, having been first duly
- sworn, was examined and testified as follows:
- MR. BONEBRAKE: We are now ready for
- the opening statements.
- MR. DIERICX: Good morning. My name
- is Aric Diericx. I am the senior director of
- operations environmental compliance for Dynegy
- 18 Midwest Generation, encompassing generating
- stations in four states, including Illinois.
- 20 Additionally, my group provides environmental
- compliance for a new coal fired plant under
- construction in Arkansas. Dynegy had a number of
- concerns with proposed amendments to the Illinois
- mercury rule that I've identified in my pre-filed

- written system. As a result of discussions with
- the agency following the December hearing, those
- 3 concerns have been addressed and Dynegy will not
- 4 pursue further discussions on the last of our top
- 5 topics of my testimony and alternative mercury
- 6 calculations. Specifically, Dynegy agrees with
- and supports the amendments offered by the agency
- 8 this morning regarding determining monitor
- 9 availability on a rolling annual basis commencing
- after the period for STAC testing has ended July
- 11 1, 2012. Mr. Ross's statement this morning about
- the optimum manner provisions of the rule have
- resolved our concerns set forth at pages one,
- three to four and eight of my written testimony
- where I address optimum manner.
- Accordingly, Dynegy requests no
- further clarification of optimum manner and no
- determination by the board concerning optimum
- manner. I had requested an explanation and
- clarification of the use of the word excepted in
- my testimony. Mr. Bloomberg satisfactorily
- explained that this morning. Dynegy supports the
- 23 amendments to section 225.233(c)2 regarding the
- temperature correction as the agency proposed in

- the third errata. We encourage the board to adopt
- this language. The agency has proposed language
- in the third errata to amend the retrospective
- 4 noncompliance element of section 225.239(g)2, an
- issue also raised in my written testimony.
- The agencies proposal is
- acceptable to Dynegy and resolves this issue in
- 8 this ruling. In the third errata, the agency
- 9 proposed that the commencing of monitoring
- requirements should match the control installation
- date in the multi-pollutant standard. This was
- one of Dynegy's issues and we appreciate the
- alignment of the dates in sections 225.233(c)1(a)
- and 225.240(b). As I said, all of Dynegy's issues
- raised in my written testimony have been resolved.
- Dynegy encourages the board to adopt the proposed
- rules as amended by the three erratas and by
- Mr. Bloomberg's statement this morning regarding
- monitor availability determined on an annual basis
- 20 beginning July 1, 2012. I can answer questions at
- 21 this time.
- MR. FOX: Very good, Mr. Diericx.
- Thank you for your testimony. Is there any
- 24 participant who wishes to pose a question to him

- based on his testimony here this morning? I
- literally am seeing no hands or indications that
- there is a question. Mr. Diericx, please accept
- 4 our thanks for your time and testimony this
- 5 morning.
- 6 MR. DIERICX: Thank you.
- 7 MR. FOX: That brings us, Ms. Bassi
- and Mr. Bonebrake, to the point in your testimony
- 9 of Mr. Menne and Mr. Rygh. Would it be helpful to
- take a quick break while we have a little
- realignment so to speak? If could go off the
- record for just a moment.
- 13 (Whereupon, a break was taken
- after which the following
- proceedings were had.)
- MR. FOX: We took a brief break so
- that we could bring into the room some witnesses,
- including Mr. Menne who has pre-filed testimony.
- 19 Ms. Cipriano and Mr. More, if you don't mind my
- proposing this, it might make sense for the
- benefit of those of us who are here overlooking
- the folks who want to offer comments and we will
- certainly turn to you at an appropriate time if
- you would like to introduce the folks who are now

- at the head table on behalf of Ameren just for the
- benefit of making those names clear.
- MS. CIPRIANO: Certainly. I think
- 4 it would be appropriate for them to individually
- state their name and their position and that would
- 6 be clearer.
- 7 MR. FOX: Perfect. We can start at
- 8 whatever.
- 9 MS. CIPRIANO: I'll begin. Renee
- 10 Cipriano with the law firm Schiff Hardin on behalf
- of Ameren.
- MR. MORE: Josh More with Schiff
- 13 Hardin on behalf of Ameren.
- MR. MENNE: Mike Menne, head of the
- environmental department of Ameren Corporation.
- MR. WHITWORTH: Steve Whitworth,
- manager of environmental services with Ameren.
- MR. LORING: David Loring, attorney
- at Schiff Hardin on behalf of Ameren.
- MR. HUGHES: Darryl Hughes and I'm
- supervisor of evaluations at Ameren Finance.
- MR. RYGH: Gary Rygh. I'm a
- managing director of Barclay's Capital.
- MR. ARTMAN: Tony Artman. I'm a

- 1 managing supervisor in strategic initiatives of
- ² Ameren.
- MR. MORE: We would like to have
- Mr. Menne read a short summary of his testimony to
- 5 add context to any questions that might be asked
- of the panel and we'd like at this time to move to
- 7 have Mr. Menne's testimony admitted as if read
- 8 along with Mr. Rygh's testimony as read. We have
- ⁹ copies of those.
- MR. FOX: You have copies of those?
- MR. MORE: We do. 15 and 16?
- MR. FOX: Actually, 14 and 15. I
- was mistaken. Number 14 was Mr. Diericx's
- 14 pre-filed testimony and it was my error and I
- appreciate you pointing that out. These will be,
- Mr. More has indicated, Exhibits 15 and 16. We
- will make Mr. Menne 's testimony Exhibit Number 15
- and the testimony of Mr. Rygh that was admitted
- instanter earlier today as Exhibit Number 16.
- We've heard a motion to admit those two documents
- under those numbers. Is there any participants
- who wishes to be heard in response or objection?
- Neither seeing nor hearing any, Mr. More, those
- will be admitted as Exhibits 15 and 16.

- MR. MORE: With that, why don't you
- ² go ahead.
- MR. FOX: Why -- Mr. More, I'm sorry
- to interrupt. You had referred to the panel with
- 5 the exception of Mr. Loring and Ms. Cipriano,
- 6 would all of the gentlemen seated at the head
- table -- why don't we have the court reporter
- swear in each of those fine gentlemen so we can
- 9 avoid doing that midstream.
- MR. MORE: That's consistent with
- Mr. Menne's testimony that he's confirmed with
- each of these individuals in developing his
- testimony. Therefore, they're here to answer any
- questions that you might have.
- 15 WHEREUPON:
- MICHAEL MENNE, STEVEN WHITWORTH, DARRYL HUGHES,
- 17 GARY RYGH AND ANTHONY ARTMAN
- called as witnesses herein, having been first duly
- sworn, deposeth and saith as follows:
- MR. FOX: Very good. And I think I
- interrupted you in referring to an introductory
- statement or summary that Mr. Menne wished to. It
- sounds like we're right in order to do that.
- MR. MENNE: Thank you very much. As

- 1 I've mentioned, my name is Michael Menne. I'm the
- vice president of the environmental services
- department for Ameren Corporation and I'm here
- 4 today representing Ameren Energy Generating
- 5 Company, Ameren Energy Resources generating
- 6 Company and Electric Energy, Inc., all of which
- 7 are subsidiaries of Ameren Corporation in which I
- 8 will collectively refer to today as Ameren.
- ⁹ I am responsible for developing
- policies and procedures related to environmental
- compliance for Ameren Corporation and its
- operating subsidiaries. In the past, I have been
- responsible for representing Ameren before
- regulatory or administrative bodies with respect
- to state and federal permitting conditions and
- regulatory requirements.
- 17 As indicated, I did submit
- pre-filed testimony so I'm not going to read my
- statement here today, but just provide a very
- 20 brief of what that statement is. Ameren is
- seeking an amendment to section 225.233, the
- multi-pollutant standard in which we refer to as
- MPS. In particular, Ameren is seeking to amend
- the SO2 admission limit of 0.33 pounds of SO2 per

- million BTU in calendar years and 2013 and 2014
- in that statute, in that regulation.
- What we are seeking for is to
- 4 eliminate that 0.33 interim level in the MPS. As
- a result of the unforeseen and extreme financial
- 6 conditions of the US and global economy and the
- 7 risk associated with the regulatory uncertainty
- surrounding the new greenhouse gas regulations,
- 9 compliance with the 213 and the 214 SO2 admission
- rate of 0.33 will cause Ameren to suffer
- unreasonable economic hardship.
- In consideration of the
- amendment we are asking today in elimination of
- this interim 213 and 214, Ameren after extensive
- discussions with the Illinois Environmental
- 16 Protection Agency has agreed to earlier an
- additional admission rates, limitations or both
- NOx and SO2 admissions and starting in 2017, an
- even more stringent rate for SO2.
- These earlier and additional NOx
- 21 and So2 admission rate limitations will result in
- a net environment benefit to the state of
- 23 Illinois.
- Despite the extreme economic

- circumstances facing Ameren, the proposed
- amendment is economically reasonable and
- 3 technically feasible and thus appropriate for the
- 4 board to consider. The technology associated
- with the SO2 and NOx admission reductions have
- been found economically reasonable and technically
- feasible by the board, including the original rule
- 8 making which is the subject of the hearing today.
- The amendment we're seeking
- today will provide Ameren with the time necessary
- to make more informed decisions regarding the
- commitment of substantial sums of money, capital
- dollars, leading up to its compliance with the SO2
- admission limitations in 2015 and 2017. It also
- allows us -- I would just mention that we are in
- the process of -- the SO2 amendment we are asking
- for really requires us to begin the installation
- of new SO2 scrubbers starting in the very near
- 19 future and happening to be starting this year. I
- want to make it clear that we are in the process
- right now of installing three scrubbers on our
- 22 system at three of our large generating plants and
- will be installing another one in the interim
- period and we will continue to keep the emission

- limitation in 2015 so that will require that we
- put the scrubbers on. We're basically just asking
- for a two year delay in a couple of the scrubbers.
- 4 Just in anticipation of the question we may get,
- should the amendment not be granted what would the
- 6 company do? First of all, the 0.33 pound limit
- would continue to be in the regulation and Ameren
- 8 will comply with that group.
- 9 However, we would have to take a
- look at what options we might have for compliance
- with that rule. Because of the inability for us
- to -- and the extreme difficulty for us to finance
- capital projects at this time, what we would have
- to do is look at other options that we could
- consider for complying with the rule and we would
- look at things like reduce -- drastically reduce
- the generation from some of our facilities so that
- we get the generation low enough so we can comply
- with the admission limitations of the rule. We
- also would be looking at the potential for
- 21 mothballing some of these facilities and taking
- them offline for a few years until the financial
- conditions get better, until we have better
- certainty on the regulatory requirements that are

- 1 facing us.
- 2 And the third options we could
- take a serious look at is close down some
- 4 facilities just so that our financial condition
- would approve so we would have the ability to put
- 6 pollution control equipment on our larger units.
- 7 As mentioned earlier, with me today is Steve
- 8 Whitworth, Darryl Hughes, Tony Artman and Gary
- 9 Rygh. I confer with each of these individuals in
- developing the testimony I have prepared and at
- this time we are prepared to answer any questions
- that you might have.
- MR. FOX: Thank you, Mr. Menne.
- 14 Ms. Cipriano, Mr. More, would Mr. Rygh wish to
- offer any brief introduction or summary before we
- proceed to questions?
- MS. CIPRIANO: I don't think that's
- 18 necessary. Thank you, though. But he is
- available for answering questions.
- MR. FOX: Very good. Why don't we
- proceed with those questions if you're all set.
- Is there anyone who wishes to pose a question to
- Mr. Menne or any of the other members of the panel
- here on behalf of Ameren?

- MR. RAO: I have a couple questions.
- MR. FOX: Mr. Rao has a couple of
- ³ questions.
- 4 MR. RAO: Mr. Menne, in Ameren's
- 5 proposed rule language, if -- limits only in terms
- of pounds per million BTU for NOx and SO2, the
- 7 existing rule language provided limits in terms of
- 8 both pounds per million BTU and a percent of the
- 9 base seasonal rate and requires compliance with
- whichever is more stringent. Will you please
- explain the rationale for not including personal
- limitations in your proposed change?
- MR. MENNE: If it would be clearer,
- we could actually do that, but, in fact, the
- limitations, the numerical limitations that are in
- there are much more stringent than the percent
- reductions which is the alternative in the
- existing rule language. So we are -- we didn't
- put that in there because what we're proposing is
- the more stringent of the two.
- MR. RAO: With the limitations that
- were proposed based on pounds per million BTU,
- would it be possible for you to estimate what
- 24 percent reductions you'd get?

- MR. MENNE: I assume you want to
- compare it to the baseline of the language that is
- ³ in there.
- 4 MR. RAO: If you don't have a
- number, you can provide it in your comments.
- 6 MR. MENNE: I think we'll probably
- 7 follow up. I don't know that we've made that
- 8 calculation, but we'd be happy to provide that.
- 9 MR. WHITWORTH: We were required
- under the regulation, the existing regulation, to
- file a notice of intent to comply by means of the
- NTS by the end of 2007. Part of that
- demonstration included the analysis that
- determined whether or not the base emission rates
- or the percent removal were more stringent. So
- 16 for those rates and the case for NOx with the case
- 0.11, that would be the rate that is more
- stringent than the percent removal that was in the
- original rule as well as with the SO2 rates going
- with the phase one and phase two rates. The 0.25,
- was the more stringent rate ultimately.
- MR. RAO: Okay. Thank you. Also,
- on page 16 of your pre-filed testimony you stated
- that the total projected SO2 and NOx emission for

- the period of 2010 through 2020 under the proposed
- language was calculated at 867,287 tons, to the
- extent you're able to break this number down into
- tons per SO2 and the tons on production from NOx
- 5 and, if possible, do it on an annual basis from
- each of your power stations and, again, you don't
- 7 have to provide this information if you don't have
- 8 it right now. It can be provided at another time.
- 9 MR. MENNE: Very roughly, the SO2
- ton part of that is around 648,000 and the NOx on
- this is around 220,000. Roughly, that's the
- breakdown of those tons. So it's -- 650 to 220 is
- the ratio. I'm sorry. You asked for that
- 14 annually?
- MR. RAO: Yes.
- MR. MENNE: Would it be easier for
- us to provide you with the information --
- annually, well, it doesn't vary because of the
- timing when you put the different pollution
- controls on. We can't provide you with the annual
- numbers on the system for SO2 and NOx for each of
- the years between 2010 and 2020 to give you that
- ²³ calculation.
- MR. RAO: Okay. That would be fine.

- 1 The last question I had was on page three of your
- pre-filed testimony. You stated Ameren's proposed
- 3 amendment would allow Ameren Illinois Generating
- 4 Company to defer approximately \$500 million of
- 5 capital from 2009 through 2012 timeframe to 2013
- 6 to 2015 timeframe. Would it be possible for
- 7 Ameren to identify what portion of that \$500
- 8 million would be attributable to SO2, NOx and
- 9 mercury compliance?
- MR. MENNE: The deferral of the \$500
- million is the cost associated with the
- construction of two large scrubbers on our system.
- So those scrubbers would be the compliance
- mechanism primarily for the SO2. They do not deal
- with NOx. The scrubbers also would end up being
- in compliance for mercury. However, we are
- required under the mercury provisions to have
- mercury controls installed at the plants beginning
- in this year. So it will take the place of
- assuming activated carbon injection on those units
- where these scrubbers would be referred. So while
- the scrubbers -- we're talking about the SO2, but
- that also would become a mercury compliance. So
- we'll have mercury controls at the same facilities

- up until we get those scrubbers installed.
- MR. RAO: I have one last final
- 3 question.
- 4 MR. FOX: And I had a question that
- 5 may be directed more specifically to you,
- 6 Ms. Cipriano or you, Mr. More. Ameren had in
- PCB 9-21, of course, recently filed a petition for
- 8 a variance that had information pertaining both to
- 9 emissions and their controls. Would Ameren have
- any objection of the board on its own notion,
- incorporate that petition into the record at this
- 12 proceeding?
- MR. MORE: Some things have been
- updated since that filing. Let us take another
- look at it. What I'm suspecting will happen is
- we'll file some additional information that
- Mr. Rao has asked for which was included in the
- petition.
- MR. FOX: And if it's helpful to
- identify what has been revised, updated, corrected
- or otherwise amended in that petition, that would
- be helpful to the board in having that data or
- 23 information.
- MR. RAO: To be more specific, there

- was a table one in the petition which indicated
- 2 information regarding the affected power stations,
- 3 the boiler places, emission rates and that was
- 4 what we were looking for.
- MR. MORE: What we'll do is we'll
- submit that with our comments, that whole
- petition, and then identify those things that have
- 8 changed since then and this additional information
- 9 Mr. Rao has asked for.
- MR. FOX: Very well. And certainly
- we'll be talking about the deadlines for
- 12 pre-filing those comments very soon. So that
- would work. Thank you very much.
- MR. RAO: You've been very helpful.
- Thank you very much.
- MR. FOX: Were there any further
- questions for Ameren and its panel? I'm seeing no
- indication that there are any questions. Anything
- 19 further Ms. Cipriano or Mr. More?
- MS. CIPRIANO: No, I think we --
- again, we're available to answer any questions if
- there's no further questions. We'll certainly
- follow up with the information requested in
- comments.

- MR. FOX: Very good. We appear to
- have exhausted the questions and although I'll
- 3 certainly give any one else an opportunity to
- 4 indicate that they have one. You had mentioned
- 5 that you had persons that -- the lady and
- 6 gentlemen seated behind you that they wish to
- offer a public comment and we have come to the
- 8 point in the conclusion of the pre-filed testimony
- 9 and the questions based upon it where it would be
- in order to take those up. I don't think there's
- any particular order that the board would expect.
- MS. CIPRIANO: Just because of
- 13 timing constraints --
- MR. FOX: Just for the court
- reporter, if you can identify yourself by full
- name and include any affiliation or membership
- that might bring you here today for your comment.
- MS. HAMPTON-KNODLE: Okay. The last
- name is kind of tricky. Hello. My name is
- Heather Hampton-Knodle and I'm the executive
- director of the Montgomery County Economic
- Development Corporation. My mailing address is
- P.O. Box 213, Hillsboro, Illinois 62049. It may
- sound like I'm from Tennessee, but I'm not. As

- 1 home to Ameren's Energy Generating Coffeen Plant
- since 1965, Montgomery County, specifically, the
- economic development corporation, would like to
- 4 add our voice of support of Ameren's request in
- 5 this proceeding to modify certain requirements
- 6 contained in regulations pending before the
- 7 Illinois Pollution Control Board. It's our
- 8 understanding that the relief that Ameren is
- 9 requesting doesn't seek to undue any broad-based
- environmental commitments, but it does seek to
- allow the company more time to make informed and
- 12 prudent decisions in the time of economic and
- regulatory uncertainty.
- 14 It's also our understanding that
- the decision before this pollution control board
- could also lead to significant economic impacts
- for our county and that's what brings us here
- today. While some of our residents, actually,
- many of them remain anxious about any potential
- short-term stimulus from additional and continuous
- instruction of the Coffeen Power Plant, we're more
- concerned about the long-term economic viability
- 23 and the environmental integrity of the plant's
- operations. Just to highlight some of the facts

- and figures of why this is so critical to our
- ² county.
- The Coffeen facility and its 199
- employees play a significant role in the vitality
- of our Montgomery County economy. For example,
- our economy has 30,000 people, which could fit in
- 7 this building, but we're spread over 702 square
- 8 miles, try to let that sink in. 702 square miles,
- ⁹ 703.6, 30,000 people. So the \$3 million that
- Ameren paid in the 2007 tax year payable in 2008
- are very critical for our infrastructure.
- 12 A reassessment that was
- conducted in 2007 that will continue through 2017,
- which Ameren agreed to pay property taxes that
- will accumulate to approximately \$36.795 million
- over the course of these ten years. Again, it's
- very critical for our roads and bridges in
- 18 particular, our emergency services and our
- schools. Also, when we talk about those 199
- employees. They are also very well paid. I
- believe Ameren's average employment salary for
- them is \$71,000, which compared to our county
- 23 average per capita income is almost three times
- higher than the county average. So that may give

- you a sense of the contrast of the types of jobs
- that are provided by the plant, but in November of
- 3 2008, Montgomery County had the distinction of
- 4 leading the state of Illinois in unemployment with
- 5 a rate of 11.2 percent. So I'm fortunate to have
- a job standing here before you.
- By December, unemployment was at
- 8 10.9 percent placing us third in the state behind
- 9 Boone and Winnebago County. This brings the
- importance of the steady, well paid jobs and sharp
- relief. Of the plants annual operating budget,
- which is more than \$45 million, \$14 million of
- that goes directly into wages and according to Bob
- Lewis who will speak later about some of the
- multiplier effects with his business development
- and strategy, some of the multiplier effects of
- these dollars and wages turn into 122 more jobs in
- our county and additional household earnings of
- 19 \$5.9 million and an additional direct economic
- impact of \$46.2 million. And that's not chicken
- feed in Montgomery County.
- In our effort to identify the
- economic impacts that the plant has, we observed
- the human impact that this facility and the people

- who work at Ameren Generating have on communities.
- 2 Another Montgomery trivia fact for you, besides
- Matt Hughes, the ultimate fighting champion coming
- from our town is that we have 214 volunteer
- organizations and it takes people to make that
- 6 happen as well as most of our local government,
- require volunteer leadership. So these Coffeen
- 8 plant employees are very important to community
- 9 development as well as economic development.
- Simply put, it's an integral
- part of the fabric of both our economy and our
- community. And I think that sums it up. You've
- probably gathered by now that permitting Ameren to
- make these changes they will be more effectively
- managed in this time of economic and regulatory
- uncertainty and work to preserve much needed
- employment for our citizens. Thank you.
- MR. FOX: Ms. Hampton-Knodle, thank
- 19 you for your comments. The printed copy that you
- supplied is in the hands of the court reporter
- 21 and it will be, of course, reflected in the record
- of these proceedings. So thank you for your time.
- MS. HAMPTON-KNODLE: Thank you.
- MR. FOX: Ms. Cipriano, whichever

- one of the commenters would wish to go next and go
- when they're set.
- MR. DENISON: Good morning. My name
- 4 is Terry Denison. My business address is 221 East
- 5 State Street in Jacksonville, Illinois. I am
- 6 employed by the Jacksonville Regional Economic
- 7 Development Corporation. It's a non-profit
- 8 community and business development organization
- 9 dedicated to attracting, retaining and creating
- job opportunities throughout a two county area of
- Morgan and Scott County in Illinois. Like other
- interested community reps who are attending this
- hearing, I am speaking in support of granting
- 14 Ameren Energy Generating Company regulatory relief
- on the timing associated with installing specific
- control equipment to meet interim emission
- standards in favor of helping the plant meet its
- long-term environmental commitment since
- 19 sustaining power generation operations in our
- county.
- Meredosia, in Morgan County, has
- been close to the Ameren Energy Generating
- 23 Company's Meredosia power plant since being built
- in 1948. We recognize that the age of the plant

- 1 presents key operating challenges for Ameren
- Energy Generating Company as they work to address
- impending environmental standards while keeping
- 4 the facility viable in the energy marketplace.
- 5 As previously stated during
- other filed testimony at this meeting, it's our
- understanding that the relief that Ameren is
- 8 requesting does not seek to undue its overall
- 9 environmental commitments, but merely allows the
- company additional time in the wake of the
- uncertainty related to court challenges, to the
- federal environmental regulations and to allow
- Ameren flexibility in response to the current
- economic and financial crisis facing the United
- 15 States.
- The current economic conditions
- have also had a devastating effect on the
- Jacksonville area economy. In December of 2008,
- Morgan County's unemployment rate was 7.3 percent.
- 20 And since that time the county has experienced
- 21 additional job losses, including a recently
- 22 announced closure of ACH Food Company resulting in
- the anticipated loss of 210 jobs. Rural areas in
- Illinois, which is where Heather and I come from,

- face unique challenges when it comes to the
- attraction of new business investment and we want
- 3 to do our part to help our existing businesses and
- 4 employers like Ameren Energy Generating Company
- 5 plan and implement capital programs in a manner
- 6 that can help sustain operations in the county for
- 7 many years to come.
- The local economic impact of the
- 9 Meredosia Power Plant in Morgan County and the
- surrounding counties is much like that of similar
- facilities in the Ameren fleet. Our Ameren
- facility employs 113 people at the plant for a
- combined payroll of almost \$8 million. These jobs
- in turn multiply throughout our economy creating
- an additional economic output, household income
- and new jobs.
- 17 Again, according to data
- provided by Development Strategies, an independent
- economic development consulting firm, the Ameren
- 20 Energy Generating jobs at Meredosia support an
- 21 additional \$14 million in economic activity and 62
- in direct jobs throughout the four county areas of
- Brown, Pike, Scott and Morgan Counties.
- This impact is above the

- stimulus provided directly by the Ameren
- facilities. These additional jobs are employed
- across the region in retail, banking, personal
- 4 service sectors and also help drive our housing
- and construction trade industries. In terms of
- tax revenue derived from the facility, Ameren's
- 7 Meredosia plant accounts for over \$490,000 in
- 8 property taxes that were payable in 2008 to
- 9 support public services like our schools and our
- local government. And Ameren's employees, as
- Heather mentioned, are conspicuously present on
- virtually every volunteer organization or board
- from the Boy Scouts to the school board and in our
- case, the Meredosia Community Advisory Committee.
- They had been involved in
- numerous community projects, a state of the art
- safety and siren system for the community,
- emergency training for our local volunteer fire
- and rescue squads and help in construction of a
- much needed industrial bypass road around the main
- part of Meredosia. The Meredosia plant has been a
- model steward of the community for over the six
- decades that the plant has been our neighbor.
- Obviously, we cannot predict what the future

- 1 holds, but we need to give companies like Ameren
- the opportunity to make prudent, capital
- investment decisions in the best interests of
- 4 realizing long term operating success.
- 5 Thank you for your consideration
- of our economic interests in rural Illinois and
- for your help in giving Ameren the opportunity for
- 8 sustaining operations in Meredosia. Thank you.
- 9 MR. FOX: Mr. Denison, thank you for
- your comments and as was with Ms. Hampton-Knodle,
- that's been made part of the record. Thank you
- 12 for your time.
- MR. MARTIN: Good morning. My name
- is Alvis Martin. I'm with the Illinois AFL-Cio.
- My mailing address is 999 McClintock Drive, Burr
- Ridge, Illinois 60527. I am the field director
- for the Illinois AFL-Cio. I'm here today
- 18 representing working people across the state of
- 19 Illinois and I represent the leadership of the
- 20 AFL-Cio on behalf of President Michael Carrigan
- 21 and Timothy E. Drea, secretary of the treasury.
- We support and we believe in
- 23 Ameren's request for a change and we believe that
- it is important that their request be taken

- seriously and that you make a move on that to help
- sustain a very important commodity in the state of
- Illinois, the workers in Illinois. It is vital
- 4 that members of the board remember that Ameren
- 5 companies for more than a century have provided
- 6 good jobs and stable employment to thousands of
- 7 Illinoian's. Ameren's seven coal fired plants are
- 8 located in central and southern Illinois and
- ⁹ provide critical employment in these communities.
- 10 Taxes paid by these companies are critical to the
- support of schools, emergency response
- organizations and city governments of dozens of
- communities around the state. This fall, Ameren
- sought to move one time frame for installing new
- controls for two reasons, regulatory uncertainty
- and the unanticipated financial crisis gripping
- our nation. Almost every industry sector has been
- effected by this, the auto and banking industry
- being the most public examples.
- We know the company has great
- 21 difficulty in assessing capital markets to support
- its operation and refinance debt and it's our
- memberships best interest to ensure companies like
- 24 Ameren are making the best decisions possible in

- light of the economy and uncertain markets. We
- support Ameren's request for relief made last fall
- and we renew our support today.
- 4 Ameren has stated that it is not
- reneging on its emissions reduction agreement and,
- in fact, has agreed to more stringent emission
- 7 requirements then the original regulation. We are
- 8 confident that Ameren over the next decade will be
- 9 continuing with its commitments to reduce
- emissions and these projects will provide hundreds
- of permanent and contract jobs to unionize
- workers. Thank you for allowing me to express the
- view of union represented workers in this state.
- 14 Ameren has power plants offering good paying and
- stable jobs. The Illinois AFL-Cio respectfully
- requests that the board accept the rule change as
- proposed in light of the economy and in light of
- the uncertainties presented. Thank you.
- MR. FOX: Thank you, Mr. Martin for
- your comment.
- MR. LEWIS: Good late morning to
- you. My name is Robert Lewis. I'm a principal
- with Development Strategies Inc., in St Louis.
- We're an economic, development and urban planning

- consulting firm as you've heard referenced already
- two or three times. My mailing address is 10
- 3 South Broadway, St Louis, Missouri 63102.
- 4 Ameren has hired our company,
- 5 Development Strategies, to provide supporting
- documentation on the economic impact that each of
- 7 its six coal fired plants have on the local
- 8 economies of the host counties. The information
- 9 we've developed helps substantiate Ameren's
- 10 position that the generating facilities play
- significant parts in the local economy and without
- these facilities, communities would experience
- significant economic consequences. Our
- methodology to use operational spending
- information provided by Ameren and by using
- multipliers obtained from the US Department of
- 17 Commerce and with that we estimated three economic
- impacts triggered by each of the six coal plants.
- 19 These economic impacts are designed, described as
- the economic output impacts, household earnings
- impacts and employment impacts. The economic
- output impacts are essentially a measure of added
- gross domestic product. It's a crude definition,
- but that's the way to look at it, how much more

- 1 GDP is created in these counties because of
- Ameren's spending. The household earnings impacts
- measures the benefits of the earnings for the
- 4 counties labor force as a result of the multiplier
- 5 effects Ameren is spending and the employment
- 6 effects are the same thing that counts additional
- ⁷ jobs. Some of those numbers you've already heard
- 8 for some of the counties. To keep things
- 9 relatively simple, I won't list all of these
- millions of dollars, but I do want to point out
- instead the job creation that results from the
- multiplier effects for the six plants. The
- Hutsonville Power Plant directly employs 58
- people. The spending by these employees and the
- added spending by Ameren for other operations
- supports another 36 jobs in Crawford County. The
- Duck Creek Power Plant in Fulton County employes
- 18 83 people, multiplier effect adds another 75 jobs
- in the county. The Newton Power Plant in Jasper
- 20 County employes 190 and supports an additional 88
- jobs through multiplier effects. The Coffeen
- Power Plant employes 199 people and supports an
- additional 122 jobs throughout Montgomery County.
- The Edwards Plant in Peoria County employs 149

- people. It supports an additional 102 jobs in
- Peoria County and the Meredosia plant employs 113
- people and supports an additional 62 jobs through
- 4 multiplier effects for the combined counties of
- Brown, Morgan and Pike. We were given those three
- 6 counties as the economic influence area by Ameren
- as opposed to one county. All together, these six
- 8 plants employs 792 people in Illinois and as they
- spend their wages and Ameren spends other money to
- support its operations, another 485 jobs are
- supported in the eight counties where these plants
- 12 are located. Thank you for your consideration and
- recognition of the concerns for these communities
- throughout Illinois.
- MR. FOX: Mr. Lewis. Thank you for
- your comments this morning. That brings us to the
- conclusion, I believe, Ms. Cipriano and Mr. More,
- of the comments on behalf of Ameren at this time.
- And I had prepared a list on which people could
- 20 indicate that they wished to testify. I should
- have taken that up before the comments. I
- believe, Mr. More, if I could rely on you to pass
- that to me. I think virtually everyone in the
- room has either been sworn or represents someone

- who has and, in fact, every name on here has
- either testified or offered a comment. So we have
- exhausted the testimony here today.
- It would be time to move on to
- 5 the issue of the economic impact study. Since
- 6 1998, of course, section 27B of the Environmental
- 7 Protection Act has required that the board request
- 8 from the department now known as the Department of
- 9 Commerce and Economic Opportunity an economic
- impact study of proposed rules before the board
- adopts them. The board then must make either that
- economic impact study or the department's
- explanation for not conducting one available to
- the public at least 20 days before a public
- 15 hearing.
- In the letter that was dated
- November 7th, 2008, and which can be viewed on the
- board's website, acting chairman, Dr. Gerard,
- requested that of the Department of Commerce and
- 20 Economic Opportunity. On this proposal to date,
- the board has received nothing from the department
- in response to that request. Is there anyone who
- would like to testify regarding the request from
- the board or the response or lack of response from

- the Department of Commerce and Economic
- Opportunity? As I suspected, there is not anyone
- who wishes to do so. Why don't we go off the
- 4 record, if it's time to do so, to address a couple
- of procedure issues?
- 6 (Whereupon, a discussion was had
- off the record.)
- MR. FOX: If we could go back on the
- 9 record briefly please. In going off the record
- for a short time, the participants discussed
- procedural issues chiefly if not exclusively, the
- filing of post hearing comments. As a result of
- those discussions, the Illinois Environmental
- 14 Protection Agency has committed to filing a
- revised proposal to amend part 225 that would
- incorporate each of its three errata sheets filed
- with the board in addition to the proposed
- amendments filed today at hearing as Exhibit
- Numbers 8 and 9. That deadline, again, is
- Thursday, February 19th of 2009.
- Post hearing comments based on
- the availability of the transcript of this hearing
- by Friday, February 20th. Those post hearing
- comments would be due at the board on or before

- 1 March 6th of 2009. What I should have addressed
- off the record is the issue of the boards mailbox
- rule. My intention would be when we have the
- 4 transcript and when we have the amended proposal
- to issue a hearing officer order that simply
- 6 clarifies in black and white what the deadline
- 7 post hearing comments is and I would expect to
- 8 provide that the mailbox rule does not imply in
- 9 part, Mr. Bonebrake, to address your concern about
- the speed of proceeding to the board's opinion and
- order and also based on the fact that it's
- something that virtually every one of these
- participants has relied on electronic filing,
- which is, of course, an option.
- As indicated copies of the
- transcript are expected to be available by Friday
- the 20th and very soon after it is filed with the
- board, the board's clerk will make it available on
- the board's website from which, of course, it may
- 20 be viewed and printed. In addition to the four
- 21 persons who offered spoken comments today,
- participants may file written public comments with
- the clerk of the board. Those may also be filed
- electronically and any questions about that filing

- option can be directed to the board's clerks
- office. If anyone has questions about the
- procedural aspects of this rule, they may reach
- 4 the board's clerk or me through the contact
- information that is listed on the board's website.
- of course, there are now no
- other hearings scheduled in this matter. This
- 8 concluding the second hearing on the agencies
- ⁹ original proposal. Are there any other matters
- that need to be addressed today? Seeing no hands,
- noting the hour and feeling the temperature, it
- looks like we are prepared to adjourn. I thank
- you all for your patience and flexibility through
- some room arrangements and warm weather. I know
- the board and the staff are very grateful for your
- testimony and your responses to questions. Thank
- you. We're adjourned.

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     STATE OF ILLINOIS.)
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                            SS.
 3
     COUNTY OF COOK
                  I, STEVEN BRICKEY, being a Certified
     Shorthand Reporter doing business in the City of
 8
     Chicago, Illinois, County of Cook, certify that I
10
     reported in shorthand the proceedings had at the
11
     foregoing hearing of the above-entitled cause.
     And I certify that the foregoing is a true and
12
     correct transcript of all my shorthand notes so
13
     taken as aforesaid and contains all the
14
15
     proceedings had at the said meeting of the
16
     above-entitled cause.
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       then Shushe
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21
     STEVEN BRICKEY, CSR
     CSR NO. 084-004675
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